safer o new forest

Targeting Crime and Antisocial Behaviour

Strategic Assessment 2024















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1. FOREWORD

As Portfolio Holder for Community, Safety & Wellbeing and chair of the Safer New Forest Strategy & Delivery Group, on behalf of the partners it is my pleasure to introduce the 2023/24 Safer New Forest strategic assessment.

The Safer New Forest partnership brings together a range of statutory, public and voluntary organisations who work together to prevent crime, reduce the fear of crime and enable the communities to feel safe where they live, work and vist.

The New Forest District Council area covers over 750 square kilometres of southwest Hampshire and is the largest of the 11 Hampshire local authority districts by area and also by size of population (175,785). The landscape is dominated by forest and heath in the New Forest National Park and by coastal areas along Southampton water and the Solent. The New Forest is visited by millions of people every year to the National Park, the coastline and sailing facilities, numerous market towns and several major themed attractions.

As chair of the Safer New Forest partnership, it was encouraging that so many agencies came together for the community partnership event in March 2024, demonstrating a shared responsibility and commitment for the prevention of crime and disorder within the New Forest.

The annual strategic assessment undertaken by the Safer New Forest partnership reviews the crime data by type and location, enabling the partnership to develop key priorities and actions to combat future offending.

The assessment will incude a summary of crime data, comparison of the levels based on previous years and patterns of crime and disorder.

Finally, I would like to thank the partnership, led by the NFDC Community Safety team, for their ongoing efforts to ensure the New Forest remains a safe place for us all to enjoy.

Cllr Dan Poole

Chair, Safer New Forest Partnership



2. EXECUTIVE SUMMARY

The aim and purpose of this document is to assist the partnership in understanding patterns and trends relating to crime, disorder and ASB which impact residents, visitors and the business community within the district. The assessment also enables the partnership to identify and agree its strategic priorities for the next 12 months covering the period 2024/25. The priorities once set will be published as the Safer New Forest partnership action plan.

Using a range of data sources this has helped to provide a picture of crime and disorder (including anti-social behaviour) within the New Forest. Data sources, whilst informative, will have their limitations as crime data only reflects reported crime. The data included in this assessment will be influenced by a range of additional factors including changes in Police recording practices and policing activity/focus. Willingness of victims to report crime is also a key aspect and increases in reported crime types can also be in part due to targeted resources, greater awareness or higher confidence in the reporting process.

Recorded crime for the period April 2023 to March 2024 shows an overall reduction of 12% with a significant reduction in the following crime types:

- Reduction in violence without injury of 10% (from 3,264 to 2,954 reported incidents)
- > 36% reduction in residential burglary
- Criminal damage has decreased by 21% of reported incidents
- Reduction in reported Public Order offences of 25%

Areas of concern:

- Possession of weapons increased by 32 reported incidents (26%)
- Shoplifting incidents has increased from 627 incidents to 799 incidents (27%)

The priorities identified through the Strategic Assessment 2024 are:

- Shoplifting & burglary (business & community)
- Serious violence / possession of weapons
- Violence against women & girls including domestic abuse.

3. DEMOGRAPHIC PROFILE

The New Forest

statistics, 2019 Index of Multiple Deprivation, New Forest

Economic Profile 2022.

At a glance

175,785 51.9% 96.8% of the population are White Average age in residents living New Forest is of residents are female 1.3% of the population are Mixed Race within the district 51.8 years 48.1% 1.2% of the population are Asian or Asian British of residents are male Average age in Life expectancy is 0.4% of the population are Black or Black British England is 40. 83 years 0.3% of the population are other ethnic groups Median gross annual The salary growth rate is 51.8% of residents are employed earnings are 1.5% lower 33.4% of residents are retired £34,647 than England 18% have a disability which limits their day-to-day activities by a little or a lot Main language is 0.2% of residents reported having poor English language skills English We collect 4th largest economy in Hampshire Council Tax from with £4.4 billion (GVA) generated in 2020 and circa 8,000 business enterprises 83,380 properties Around 80% of all registered businesses are small businesses (fewer than 10 employees, less than £250.000 annual revenue) Data sourced from: NOMIS ONS 2021 census data, ONS Local

Figure 1: Demographic profile of the New Forest

The New Forest is located within the county of Hampshire on the south coast of England positioned between Bournemouth and Southampton. It is a vibrant and unique area known for its natural landscapes, ancient woodland, and 40 miles of stunning coastline.

It is a working forest that has prospered for nearly 1,000 years. Many local practices are unique and date from historic times. This includes most significantly the depasturing of the iconic New Forest ponies, as well as cattle, pigs, and donkeys in the open forest by authorised landowners known as Commoners. These agricultural commoning practices are administered by the Verderers.

The New Forest is the second most populated district authority in the southeast, with over 175,000 residents, although the population has decreased since the 2011 census. It is home to an increasingly aging population with 30% of residents over the age of 65 compared to 19% nationally.

The largest settlements are Fordingbridge, Hythe, Lymington, Marchwood, New Milton, Ringwood, and Totton. Approximately 72% of residents live in urban areas, while around 28% of residents live in rural areas.

On average, residents could expect to pay around 11.4 times their annual earnings on purchasing a home in the district (England, 8.26 times).

The average property price is just over £498,000 and around 74% of householders own their homes. Rental prices are high with the average monthly rent £125 higher than that for England.

Although the New Forest ranks highly against other authorities for low levels of income deprivation, 4 of our 114 neighbourhoods appear in the top 20% of most deprived neighbourhoods in England.

21.5% of children are eligible for free school meals (4th highest of Hampshire authorities) however there are known localities within the district where this percentage is significantly higher.

Just over half of our residents of employment age are in full time employment. 30.4% of working people now state they work from home full time and around 2.2% of employment age residents claim unemployment benefit, representing a rise from previous years.

The economic inactivity rate of the district is 14.2% which is lower than the Hampshire average but is driven in part by higher levels of early retirees.

Around 30,100 people who live locally cross district boundaries to go to work with the main working areas being Southampton, Bournemouth, and Test Valley. Approximately 22,500 workers travel inwardly from where they live to their employment within the district.

Marine, hospitality and health and social care occupations make up some of the major industries. Administrative occupations are the most common job type at 13.6%, followed by corporate managers and directors at 12.0%, and customer service occupations make up 10.9%.

The area's largest employers include ExxonMobil, Garmin, Paultons Park (home of Peppa Pig World), as well as public sector bodies including the NHS and ourselves as the district council.

Data sourced from: 1) ONS statistics, 2011 and 2021 census data, 2) 2011 rural/urban classification using population figures from mid-2022, 3) New Forest District Council Local Plan 2016 – 36, 4) The New Forest Economic Profile (2022).

4. SOURCES OF INFORMATION

- **4.1** The New Forest Community Safety partnership is made up of the following statutory responsible authorities:
 - New Forest District Council
 - ➤ Hampshire & Isle of Wight Constabulary
 - Hampshire & Isle of Wight Fire and Rescue Service
 - Probation Service
 - Hampshire & Isle of Wight Integrated Care Board (NHS)
- 4.2 In addition, throughout 2024, the responsible authorities have been supported by the following non-statutory members of the Partnership:
 - ➤ Hampshire County Council (Councillor Representative)
 - ➤ Hampshire County Council Children's Services
 - Hampshire County Council Youth Justice Service
 - ➤ Hampshire County Council Adult Services
 - New Forest National Park Authority

5. REVIEW OF THE PARTNERSHIP PLAN 2024/2025

- 5.1 The Partnership Plan 2024/25 was formally agreed by the partnership on 4th March 2024. It was published on the Safer New Forest website for public viewing following this date.
- **5.2** The Partnership Plan identified the following priorities:
 - Shoplifting & Burglary (Business and Community)
 - Serious Violence Possession of Weapons
 - Violence Against Women & Girls including Domestic Abuse
- 5.3 As a collective, partner agencies are responsible for the development of priorities, identifying resources and a strategy for the delivery of the actions throughout the year.
- 5.4 The Strategy and Delivery Group meet quarterly to review the progress of each priority area and implement additional support, where required.
- This Partnership Action Plan is a living document and may be amended over the course of the year to reflect the ongoing work addressing the priorities.

5.5.1 Shoplifting & Burglary (Business and Community)

The Safer New Forest Partnership recognise the lasting impact shoplifting can have on a business, its staff and the wider community, which nationally has seen an increase. To ensure that the New Forest is a hostile environment for shoplifting offenders, the partnership has committed collective resources for both prevention and detection.

Lymington was identified by Hampshire & Isle of Wight Constabulary as an area that would benefit with support for the business community. The approach was to understand experiences and share best practice. The partnership reached out to retailers within Lymington with a view to hosting a crime prevention event. The aims were to explore crime prevention measures, increase network opportunities across the sector and develop information sharing protocols and procedures.

Following this pilot, it is envisaged the partnership will work across the wider retail sector with the aim of providing additional opportunities to share best practice and support for the retail community. The aim throughout the year has been to encourage the retail sector to report incidents of shoplifting to better understand its prevalence by location and trends.

Police data for reported shoplifting incidents has evidenced a rise which is to be expected due to the proactive patrols, media coverage and literature actively encouraging shops to report thefts. Hampshire Constabulary, as part of their commitment to addressing retail crime, have allocated single points of contact (SPOC) to enhance communication, intelligence and confidence from within the sector.

To support the reduction of burglary and enable recovered items to be returned to their owner, NFDC Community Safety team with match funding awarded from the Safer Streets grant, secured 1000 property DNA marker kits. Each kit when used within homes or commercial sector can uniquely identify up to 50 items per household. Property ranging from laptops, mobiles, TV's, lawnmowers, and power tools can all be uniquely DNA marked. The details are held on a national database and when stolen items are recovered this enables Police to identify and reunite them with their owner. Working in partnership with Hampshire Constabulary, DNA marking kits were provided without cost for vulnerable properties and residents who have been the subject of previous or attempted burglary. This is in recognition that burgled properties are at higher risk of repeated attempts. Where DNA kits are used, this is supported with visible signage for both the dwelling property and street signage advising of DNA marking within the area.

5.5.2 Serious Violence Possession of Weapons

As part of the overall responsibility to addressing crime and disorder, and with Community Safety Partnerships being a specified authority under the Serious Violence duty, a strategic needs assessment and response plan was developed covering relevant offences within the district. When reviewing 'relevant offences', the New Forest has a lower profile against much of the 14 Hampshire and Isle of Wight Community Safety Partnerships. Whilst not having a serious violence profile, the emphasis of the partnership has been to focus on prevention through early intervention.

Following the introduction of monthly Partnership Action Group Meetings (PAG), hosted and chaired by NFDC Community Safety, this has provided the platform which enables partners to work as a collective, develop intervention and prevention plans with offenders and victims of crime. The PAG also maintains, and risk reviews individuals identified as meeting the Habitual Knife Carrier criteria (HKC). For informed risk management plans, subjects are reviewed as a collective amongst agencies including Police, Probation, Youth Justice Service and District Council. Where HKC subjects reside out of the district area, protocols have been developed to ensure active intelligence and risk management is shared across authorities.

To focus on early intervention, a weapons awareness training session is being hosted by NFDC Community Safety to upskill frontline workers within youth engagement services, Probation, Youth Justice Services and educational settings. The aim is to help identify, engage, and support positive change with knife/weapons carriers.

The three-day course will include:

- Laws on carrying knives/weapons
- Why do we choose to arm?
- Consequences and impact of knife crime both individually, family and community based
- Medical implications body impact
- Revenge and reprisals
- Keeping safe
- ➤ How to facilitate group work
- How to facilitate 1:1 sessions

5.5.3 Violence Against Women & Girls (VAWG) including Domestic Abuse (DA)

Evidence shows women and girls are disproportionately victims of crime, specifically violent crime: 1 in 4 women will experience domestic abuse and 1 in 5 sexual assault during their lifetime. Violence against women and girls can take many forms,

including domestic violence, stalking and 'honour based' violence. Over the last decade newly emerging crimes include 'up skirting' and 'revenge porn' and the expansion of the digital world means these instances are increasing.

The District Council convene and chair the New Forest Domestic Abuse Forum. Through the role of the District's Community Safety Manager. Partners convene on a quarterly basis with regular and active participation from a diverse range of agencies covering both the adult and children's sector. Voluntary and statutory services work towards supporting the needs of vulnerable victims and contributing to the reduction of domestic abuse.

Partners seek and support commissioning opportunities where there are gaps in service delivery or unmet needs. Alongside this local approach, Hampshire Domestic Abuse Partnership (HDAP) employ a data analyst who participates in the district forum. As part of the Hampshire Domestic abuse strategy 23-25, a dashboard was created to act as a hub for domestic abuse data to improve data sharing across the partnership and enable wider partners to access data at a single location. Data compiled includes localised information pertinent to the New Forest which aids the district forum.

The New Forest Domestic abuse Forum facilitated LGBTQ+ awareness sessions delivered in February 2024. Learning outcomes provided attendees with an increased awareness of barriers faced by members of the LGBTQ+ community in accessing support. Feedback from participants highlighted the positive outcomes of these sessions which has been adopted by HDAP, forming part of their training calendar.

The objective of the forum is to raise awareness and understanding of domestic abuse on both individuals and communities. Participating in the national White Ribbon Day and 16 Days of Action campaign provides a platform for services and agencies to share and host media streams increasing awareness and access to support.

Recognising harm of VAWG and DA young people and the impact of unhealthy misogynistic views, NFDC Community Safety through the support of specialist and dedicated facilitators from Yellow Door, delivered bespoke educational and awareness sessions in secondary schools and colleges. Working alongside the Headteachers network, additional sessions are to be delivered to ensure as many students access the opportunity to benefit from this resource.

To highlight support available and prevention of Violence Against Women and Girls, a government led campaign entitled 'Enough' was created in collaboration with victims and survivors, the violence against women's sector, academics and victims' services to help put a stop to the abuse against women and girls. Throughout the year the national Enough campaign has been highlighted by NFDC across partner

agencies social media platforms, concentrating on the role of the active bystander. This approach is to highlight and empower those who witness abusive or harmful behaviours to take a stand and call out unacceptable conduct. Information regarding the Enough Campaign were circulated to Town and Parish Councils, GP surgeries and all secondary and sixth form educational establishments within the district to raise awareness and share resources.

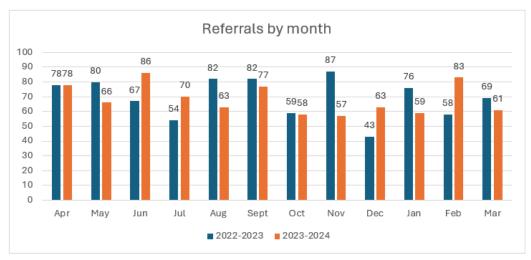
NFDC launched its corporate plan 24-28 encompassing 3 priority themes, People, Place and Prosperity. With the council's commitment of empowering our residents to live healthy, connected and fulfilling lives, it has set out its commitment of investing £300k in the rollout of additional CCTV coverage to include rural areas. The investment will enhance the existing public space CCTV network across the district, to tackle the perception of crime including Violence Against Women and Girls.

The **Stop Domestic Abuse** service within the New Forest supports women, men and children affected by domestic abuse, including access to refuge. The service provides targeted support to children and young people who live in a home where domestic abuse is a factor.

Figure 2 below shows a comparison of referrals to Stop Domestic Abuse detailed by month.

Stop Domestic Abuse received 821 referrals to adult support services in 2023/2024, compared to 835 of the previous year. Below shows a comparison between years where during the World cup between November and December 2022, there was a clear spike in referrals. It is important to note men's football is not the cause of domestic abuse but increases due to associated behaviors and activities.

Police are the primary source of referrals making up 73.8% of referrals, self-referrals accounted for 5% of referrals and 4.38% of referrals were received from Children's Social Care.



Gender

Referrals for female and male victim-survivors remains consistent with last year with 88% of those referred for support being female.



Figure 3: Referrals by victim's gender 2022/2023 compared to 2023/2024

Age

Stop Domestic Abuse provides holistic support for all family members living in an environment where domestic abuse is perpetrated. Referrals by age has remained somewhat level.

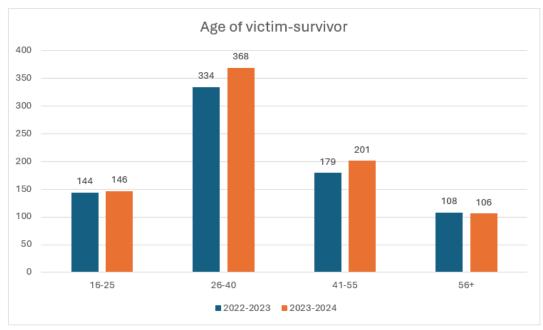


Figure 4: Referrals in by victim's age-range 2022-2023 compared to 2023-2024

Impact of domestic abuse

Of those supported by Stop Domestic Abuse in 2023/2024 the average length of time the victim-survivor had experienced domestic abuse was 7.3 years. Victims of domestic abuse will experience multiple forms of abuse, the table below shows abuse experience of those supported.

Emotional	93%
Coercive control	80%
Physical	55%
Economic	52%
Stalking/harassment	51%
Sexual	34%

28% of those supported experienced strangulation and 13% visited A&E or were hospitalised due to a physical injury caused by their perpetrator. 5% experienced harm to or loss of their unborn child due to domestic abuse.

Domestic abuse has a significant, far reaching impact on victims evidenced by 60% of those supported by Stop Domestic Abuse in 2023-2024 reporting a mental health need at the start of their support journey, with 41.5% reporting feeling depressed and/or suicidal. 40% has a financial support need, 25% reported a physical health need and 8% told us they needed support around substance misuse. 79% required support in relation to housing.

Yellow Door

Yellow Door as a charity offers a wide range of therapeutic support and prevention services to anyone at risk or affected by domestic abuse or sexual violence. Offering a range of services including 1:1 and group support for adults, families and children/young people. Supporting people from the New Forest who have experienced an unwanted sexual experience their Independent Sexual Violence Advisors (ISVA) help survivors make informed choices about their next steps, including providing support throughout the criminal justice system should this be an avenue they wish to pursue.

Last year, Yellow Door supported over 130 people from the New Forest through their ISVA service, 30 of which were for children and young people. 264 people from the New Forest were supported through Yellow Door's therapeutic services; 201 of these were adults and 63 children and young people.

Yellow Door also provide prevention and education workshops to children and young people. In 2023/24, they facilitated 41 education sessions in the New Forest with over 750 young people attending.

6. COMMUNITY ENGAGEMENT

- 6.1 During 2024 links continued to be developed with partners from within the New Forest District Association of Local Councils (NFALC) and Town and Parish Councils in the area. Representatives from Hampshire Constabulary and Community Safety team, alongside members of NFALC sought the views of local communities to better understand priorities and emerging trends for the partnership to consider and support.
- 6.2 Town and Parish Councils were invited to complete a survey pertaining to local views on crime and disorder within their communities, focusing in on three key questions around local initiatives, concerns and areas of development:
 - What is going well within your Town/Parish area?
 - What (if any) are your concerns regarding crime and anti-social behaviour?
 - What could improve your area?
- **6.3** In response to the question 'What is going well within your Town/Parish?:
 - Regular litter picking conducted by parish pickers
 - Active community speedwatch team, well supported by local police team
 - Regular liaison between policing team and local residents and parish council
 - Introduction of monitored CCTV is very welcome
 - Provision of youth services as part of partnership working
 - Neighbourhood Watch Scheme very well received by residents
 - Police surgeries
 - Close network of community groups

In response to 'What (if any) are your concerns regarding crime and anti-social behaviour?':

- A view there is a lack of reporting from residents and local businesses when incidents occur
- Concern from residents at the perceived lack of attendance by Police when incidents are reported
- Minor issues and occasional vandalism
- Litter is complained about as well as speeding
- Lack of capacity in services, i.e. homelessness and mental health of young people

- Incidents of graffiti in public places
- Noisy motorbikes late at night
- Anti-social behaviour within the town which appears to be driven in part by a relative lack of facilities for more constructive activity
- Continuing public perception that reporting crime is difficult and pointless which may be leading to under reporting
- Perception that shoplifting is an increasing issue

When asked, 'What could improve your area':

- Encourage local businesses to report theft or other crimes
- Encourage residents to report crimes
- Inclusion of CCTV at problem locations
- More speed enforcement
- A fully manned police station for residents who are not able to report online and have stated that being able to speak to a Police Officer in person would make them feel safer within the community
- Allocating available financial support to the provision of enhanced recreational resources
- New Forest District Council Community Safety team and the Local Neighbourhood Policing teams, during the course of their work, visit towns and villages across the district. These provide the CSP partners with an opportunity to meet with members of the public and undertake a crime and disorder survey. Whilst also hearing first hand of the concerns from within the community, this also informs and shapes discussions and awareness raising about the work of the partnership to be explored and highlighted.

To ensure the survey response data is comparative year on year, the questions are consistent with previous years.

Figure 5 overleaf shows 99% of residents continue to feel either very satisfied or satisfied within the New Forest reinforcing the overarching message that the New Forest is a safe place to live, work and visit.

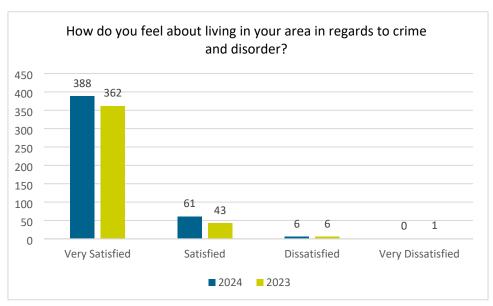


Figure 5: Residents satisfaction with living in the New Forest area 2023 compared to 2024

Residents were also asked how safe they feel during the day and at night when out and about in their local area. Responses show when asked the public feel less safe at night, with the people citing that they did not like going out in the dark or there was no reason to go out in the evening or they were 'too old' to go out.

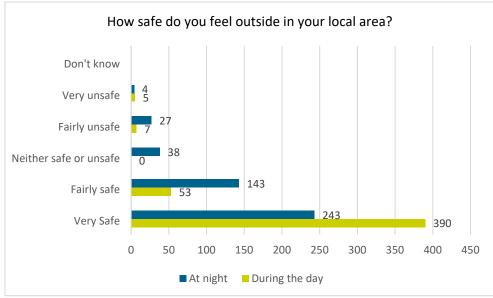


Figure 6: Residents feeling of safety during the day and at night when outside in their local area

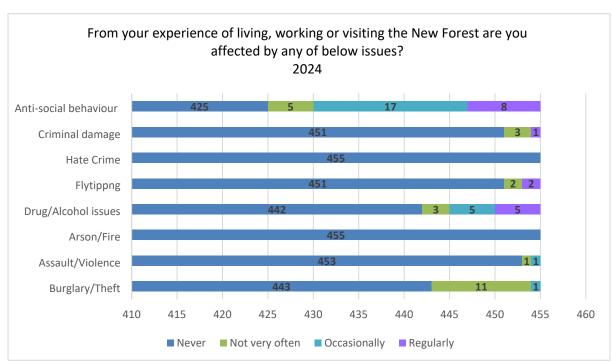


Figure 7: Residents currently affected by crime/ASB 2024

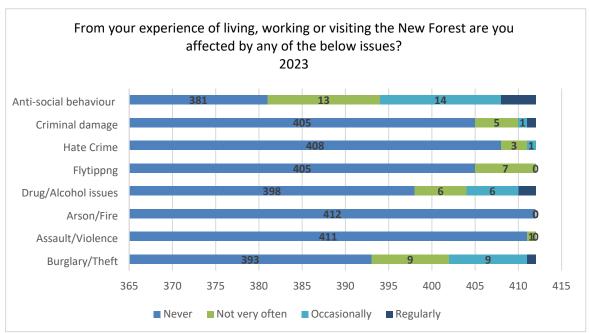


Figure 8: Residents currently affected by crime/ASB (2023)

Some residents continue to report that although they do feel safe and are positive about living within their community, the fear being a victim of crime remains. When explored further this identifies fear is not driven from actual experience, but from external influencing factors i.e. social media, news and hearsay.

Areas of concern raised by residents include speeding, littering and a desire to see more of a Police presence patrolling their local area and being available if needed. The District Council Community Safety team, through a dedicated Road Safety Co-Ordinator, support community led speedwatch groups, co-ordinated by Hampshire Constabulary. This approach increases local resilience, awareness and collaboration with members of the partnership and the communities with a focus of speed reduction through education and awareness. With management of the Council's speed indicator display function set within the Community Safety department, this ensures localised data informs emerging needs and concerns (see section 9.1).

During the community engagement events, the Community Safety Team offered a bike marking and registering opportunity to help prevent and recover bike theft. Members of the public were invited to bring their bikes along to our events where a team member marked the bike securely and registered the details on the National police approved Bike Register database. During the engagement events 152 bikes have been registered.

Dedicated Neighbourhood Officers (Local Bobbies) Scheme

Local communities have expressed they wish to see police officers and staff dealing with the issues they care about, responding when needed, dealing with those who cause harm in their communities and making it a hostile environment for criminals.

Hampshire Constabulary has assigned named dedicated neigbourhood officers to areas of the New Forest: Totton, Waterside (including Hythe), Ringwood & Fordingbridge, New Milton and Lymington.

This new scheme for 2024 ensured people could have a named officer (also known as their Local Bobby) to contact about safety and crime concerns and opportunities for the community to share information and intelligence easily. They will identify threat, harm and risk to tackle local issues and protect the community. They will investigate local crimes and collect intelligence, working closely with partner agencies to identify the best problem solving approach.

To find out more, and discover who your local bobby is, please visit Hampshire Alert: https://www.hampshirealert.co.uk/

The Safer New Forest website is a combined resource of the partnership providing topical information for members of the public and professionals alike on community safety issues. Whilst hosted by the Council, it is the combined effort of the partnership to utilise the website for sharing of information.

7. NEW FOREST COMPARATIVE CRIME DATA

Crime can be split into numerous categories. The table below shows crime trends by type that were committed within the New Forest from 01/04/2023 to 31/03/2024 in comparison to year 01/04/22 - 31/03/2023.

Crime Type	01/04/2023 – 31/03/2024	01/04/2022 – 31/03/2023	Variation By incident
VIOLENCE AGAINST THE			•
PERSON			
Homicide	0	0	-
Violence with injury	1192	1226	-34
Violence without injury	2954	3264	-310
Total	4146	4490	-344
SEXUAL OFFENCES			
Rape	157	130	+27
Other Sexual Offences	274	292	-18
Total	431	422	+9
ROBBERY			
Robbery of Business Property	3	9	-6
Robbery of Personal Property	47	43	+4
Total	50	52	-2
BURGLARY			
Residential	481	755	-274
Business and Community	216	321	-105
Total	697	1076	-379
THEFT OFFENCES			
Theft from Vehicle	682	853	-171
Theft from Person	46	37	+9
Bicycle Theft	136	177	-41
Shoplifting	799	627	+172
All other Theft Offences	911	945	-34
Total	2574	2639	-65
CRIMINAL DAMAGE & ARSON			
OFFENCES			
Criminal Damage	1057	1343	-286
Arson	42	59	-17
Total	1099	1402	-303
DRUG OFFENCES			
Trafficking of Drugs	62	56	+6
Possession of Drugs	269	280	-11
Total	331	336	-5
Possession of Weapons			
Offences	154	122	+32
Public Order Offences	1018	1353	-335
Miscellaneous Crimes Against	157	191	-34
Society			

This shows an overall reduction of 12% of total recorded crime (12,083 to 10,657).

A breakdown of incidents by type and comparison of crimes year on year at sector level (New Milton, Lymington, Fordingbridge & Ringwood, New Forest Heart, Waterside and Totton) can be found in **Appendix B**, with further explanation on definitions of crime types in **Appendix C**.

Table 9 below shows a breakdown of offences which fall under the category of violence without injury:

Violence without injury incidents	01/04/23	01/04/22	Variation from
2954			previous year
	31/03/24	31/03/23	
Abduction of child by other persons	5	3	↑ 2
Abduction of child by parent	2	1	1
Administering drugs or using instruments to procure abortion	-	1	↓1
Assault on other emergency service worker: Common assault	26	24	↑ 2
& battery			
Assault on police: Common assault & battery	42	42	No Change
Breach conditions of injunction against harassment	1		↑ 1
Breach of restraining order	17	27	↓ 10
Common assault and battery (no injury or lasting pain)	1149	1382	↓ 233
Cruelty to and neglect of children	86	74	↑ 12
Disclose or threats to disclose private sexual photographs /	12	14	↓ 2
film with intent to cause distress			
Engage in controlling and coercive behaviour in an intimate	49	43	↑ 6
family relationship			
False Imprisonment	6		↑ 6
Harassment etc. of a person in their home	6		↑ 6
Harassment (Sec 2) without violence	3		↑3
Kidnapping	3	1	↑ 2
Procuring drugs etc to cause abortion	-	1	↓1
Protection from Harassment Act (Section 2) – Protection from	770	717	个 53
harassment			
Protection from Harassment Act (Section 4) – Putting people	57	45	↑ 12
in fear of violence			
Pursue course of conduct in breach of Section 1 which	187	169	↑18
amounts to stalking			
Racially/religiously aggravated common assault or beating	5	4	↑ 1
Racially/religiously aggravated harassment or stalking	1		↑ 1
without violence			
Racially/religiously aggravated (Section 2) - Protection from	11	10	↑ 1
harassment, harassment without violence			
Require person to perform forced or compulsory labour	5	4	↑ 1
Resisting or wilfully obstructing a designated or accredited	1		↑ 1
person in the execution of their duty			
Send communication of an indecent/grossly offensive nature	6		↑6
with intent to cause distress or anxiety			
Send communication threatening death or serious harm	6		↑6
Sending letters with intent to cause distress or anxiety	353	602	↓ 249
Stalking involving fear of violence	10	6	↑ 4

Stalking involving serious alarm/distress	31	24	个 7
Stalking (Sec 2A) without fear of violence/serious alarm and	3		↑ 3
distress			
Stalking (Sec 4A) involving fear of violence	1		↑ 1
Stalking (Sec 4A) involving serious alarm and distress	2		↑ 2
Threats to kill	98	70	↑ 28
TOTAL	2954	3264	↓ 310

Table 9: Violence without injury crimes broken down 01/04/23-31/03/24

A breakdown of crimes where domestic abuse was a factor is detailed below in table 10. Column 1 shows crime by type with the overall number of recorded incidents relating to that offence in column 2. The number of these recorded offences which were domestic abuse related are highlighted within column 3.

Crime Type	01/04/2023 – 31/03/2024	Domestic abuse related
Violence with injury	1192	414
Violence without injury	2954	957
Rape	157	69
Other Sexual Offences	274	34
Robbery of Personal Property	47	1
Residential Burglary	481	19
Vehicle Offences	682	12
Theft from person	46	4
All other theft offences	911	33
Criminal Damage	1057	113
Arson	42	2
Trafficking of Drugs	62	1
Possession of Weapons Offences	154	3
Public Order Offences	1018	50
Miscellaneous Crimes Against Society	157	9

Table 10: domestic abuse crimes 01/04/2023 – 31/03/2024

- Of the 2954 incidents of violence without injury, 32% (957) are classified as domestic abuse incidents (same as previous year).
- 35%, (414 of 1192) violence with injury reports were related to domestic abuse (previously 32%)

Anti-social behaviour (ASB)

ASB is categorised into three main types:

Personal - incidents whereby the caller, call-handler, or anyone else perceives
the behaviour or impact to be deliberately targeted at an individual or group
rather than the community at large.

New Forest data for 2023/2024 was 85 offences showing a decrease of 38% from 2022/2023 (138 offences).

Community - refers to incidents affecting the community, rather than an individual victim. This is when an act, thing or person causes the community trouble, annoyance, inconvenience, or suffering. These incidences can interfere with public interests such as health, wellbeing, safety and quality of life. For example, drug or substance misuse, vehicle-related nuisance, or animal-related problems.

New Forest data for 2023/2024 was 737 offences showing a decrease of 35% from 2022/2023 (1138 offences).

 Environmental - Refers to incidents where individuals or groups impact their wider surroundings. It includes environmental damage and the misuse of public spaces or buildings. For example, criminal damage or vandalism, such as graffiti or damage to bus shelters or littering.

New Forest data for 2023/2024 was 225 offences showing an increase of 23% from 2022/2023 (69 offences).

Anti-social behaviour for the New Forest is recorded under East and West areas based on policing borders, managed by the Area Inspector.

New Forest East – Totton, Hythe, New Forest Heart
New Forest West – Lymington, New Milton, Ringwood and Fordingbridge

ASB	01/04/2023 – 31/03/2024	01/04/2022 - 31/03/2023	Variation
New Forest East	569	640	- 71
New Forest West	478	705	-227

Table 11: Comparison of ASB incidents 2021/23 – 2022/24

Table 11 shows an overall decrease of 22% in reported incidents of ASB compared with that of the previous year 2022/2023.

New Forest continue to see a reduction in reported ASB. Figure 12 below shows a 56% decrease in reported ASB from 01/04/2019 to 31/03/2024 (2400 incidents to 1047 incidents).

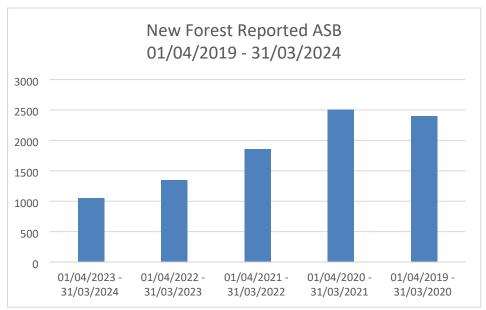


Figure 12: New Forest reported data 2019-2024

Police, local authorities and other community safety partner agencies, including Fire & Rescue and social housing landlords, all have a role to play when responding to the effects of anti-social behaviour. The Safer New Forest Partnership recognises that the impact of ASB on individuals and communities can be the most intrusive and upsetting form of behaviour affecting individual's quality of life. In response and recognition of this, partner agencies come together to problem solve and implement support plans.

Hampshire & Isle of Wight Constabulary host various platforms for the effective reporting of crime and ASB. Where an individual is in immediate danger, or the offence is in progress, reports should be directed via 999. However, in the event of a non-emergency matter, calls can be routed via the single non-emergency number 101 or online.

https://www.hampshire.police.uk/ro/report/asb/asb/report-antisocial-behaviour/

The communities of Hampshire and the Isle of Wight play a key role in preventing and detecting crime and anti-social behaviour, ensuring Hampshire and the Isle of Wight become safer places to live and work.

Hampshire Alert is a free messaging service that allows Hampshire & Isle of Wight Constabulary, Neighbourhood Watch and other partner organisations keep members of the public informed about issues in their area that are relevant to them.

Once residents have signed up they will receive messages about crime, witness appeals and general policing activity and issues in their local area and what is being done about them. There is also reports about positive police action, good news stories and public appeals.

Registration is at no cost and subscribers are given the option of what they wish to receive alerts about, and how often. These alerts can be received by email, text message and voice message.

To find out more information and sign up, please visit Hampshire Constabulary website: www.hampshire.police.uk/police-forces/hampshire-

<u>Constabulary/areas/campaigns/lets-talk/</u> or, alternatively: <u>Let's Talk Community</u> <u>Survey | Hampshire and Isle of Wight Constabulary</u>

8. RURAL CRIME – COUNTRY WATCH

The New Forest as a predominantly rural district brings with it unique challenges to Policing. Country Watch is a dedicated team of rural and wildlife crime expert officers within Hampshire and Isle of Wight Constabulary working to overcome these challenges with the aim of making rural communities safer. The team work closely alongside the local neighbourhood policing teams when responding to rural and wildlife crime in the New Forest area. There are two designated officers and a Police Staff Investigator (PSI) that are specifically allocated to cover the New Forest District, with the ability to call upon additional resources from the wider team.

Rural crime trends at present are as follows:

- Agricultural covers working farms, farm machinery, farm buildings and smallholdings. Offences include theft of equipment or fuel, damage to property and livestock worrying.
- **Equine** covers working stables and equestrian centres and includes offences like tack theft and livestock worrying.
- **Wildlife** includes hare coursing, poaching and interfering with protected species.
- Heritage defined as 'any offence which harms the value of England's heritage assets and their settings to this and future generations' (That can include offences like lead theft from churches, damage to ancient monuments and illegal metal detecting).

Rural crime within the New Forest consists of the following crime types and these continue to be an area that the Country Watch team, as well as local policing, are focusing being the main crimes that have occurred within the New Forest between 1st April 2023 and 31st March 2024. These areas will also be targeted into the forthcoming year with the aim to reduce both commission rates as well as the impact

these offences have on the rural communities of the New Forest district:

- Theft of Farm and Plant Machinery
- Poaching
- Metal Theft
- Equine Crime

The below graph shows the changes in rural crime since April 2021, with recorded rural crime down on the previous year. The ongoing work of Country Watch and local policing is aiming to reduce this into 2024-2025. (Please note FMPV denotes Thefts of farm machinery and plant vehicles).



Figure 13: Rural crime 2021-2024

The Hampshire rural and wildlife crime strategy of 2023-25 is still current and reflects the specific crime trends faced within rural communities as well as the unique impact of these offences. The theft of farming equipment is not isolated to the loss in the value of the machine itself but also results in the loss of income affecting the livelihood and the victim's emotional wellbeing. Our aim is to reduce rural crime and build confidence in policing within rural communities.

The Rural policing priorities of Hampshire and Isle of Wight Constabulary remain as follows and reflects the issues that are faced within the New Forest District.:

- Agricultural & rural business crime Metal theft, livestock offences, theft of plant and farming machinery
- Game sports and wildlife crime including hare coursing and fish poaching
- **Environmental & heritage crime** including organised criminal gangs involved in fly tipping, damage to heritage sites

- Rural isolation identifying isolated victims, encourage reporting and provide necessary support
- Tackling criminal networks and organised crime in rural location targeting those who are working together to cause significant harm in rural locations
- Rural community crime and road safety including speeding and ASB.

The strategy takes into account the local context and needs of the New Forest. Supporting this approach are national strategies set by The National Wildlife Crime and the National Rural Crime Unit. Country Watch work in partnership with a host of agencies, including the Environment Agency, Historic England, DEFRA, New Forest National Park, National Farmers Union, New Forest District Council, Forestry England.

Technology will enhance the work of Country Watch over the forthcoming year to target and combat rural crime. ANPR (Automatic Numberplate Recognition) cameras are being used in the prevention and detection of crime, alongside Drones and Trail cameras.

Public confidence, trust and collaboration continue to be key to reducing rural crime. By continued engagement and visibility with the public this improves reassurance, which in turn improves the reporting of crime and intelligence, allowing policing to gather an accurate picture of what crime is occurring and where.

Rural and Wildlife Crime Strategy 2023-25 (hampshire.police.uk)

9. ADDITIONAL NEW FOREST DATA

9.1 Road Safety and Community Speedwatch Initiative

New Forest District Council is committed to the reduction of road related incidents through increased driver speed compliance. As a Council, through the role of the Road Safety Co-Ordinator, speed measurements across the district are undertaken where speed is identified as a factor or contributing issue to road incidents. Evidence is gathered through the deployment of fixed terminal displays or speed indicators. To inform driver awareness and reduce incidents of speeding, the Council utilise three types of devices. These devices are normally deployed for a period not exceeding one week and can be redirected capturing alternative flow of traffic and where required, repeatedly placed at the same location throughout the year.

Speed Limit Reminder (SLR) – This device is a large sign that flashes the speed of the approaching vehicle. This does not collect any data.

Speed Indicator Device (SID) – This unit displays the speed of the approaching vehicle. Data is stored demonstrating the number of vehicles which failed to comply with the designated speed, including date and time of incident. This does not record vehicle index number or vehicle characteristics.

Speed Detection Radar (SDR) – This is a discreet black box that is used to measure and record the speed of vehicles and overall volume of traffic including dates and times. This does not have a visual display advising motorists as the data is to inform on further interventions.

Data obtained from the SIDs and SDRs help inform decision making by Hampshire Highways who have operational responsibility for the setting of speed restrictions and signage on public highways.

Following any incident of a road fatality, where there is a suitable and safe location identified, a Speed Indicator Device may be deployed to identify if speeding is an issue and to support a better understanding of vehicle use and demand.

To ensure devices are suitably deployed, accident statistics are analysed where contributory factors have been identified as:

- Exceeding speed limit
- > Travelling too fast for conditions
- Aggressive driving
- Careless, reckless or in a hurry.

Other factors for deployments of SIDs are:

- Serious reported accidents
- Slight reported accidents
- Community speedwatch
- Requests/areas of concern through collaborative work with Town and Parish Councils.

Deployments during 2023-24:

	SID	SLR	SDR
Target	46	25	20
Programmed	46	25	23

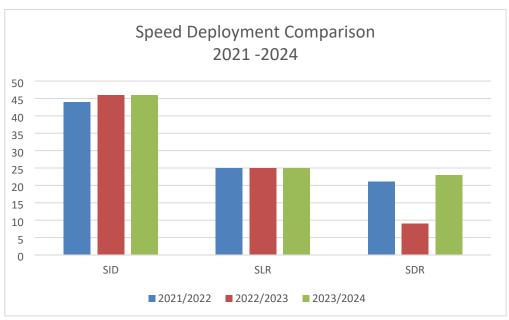


Figure 14: Three-year comparison of speed deployments across New Forest roads

The NFDC Road Safety Co-Ordinator liaises with and supports the local community in the operation and delivery of community speedwatch events. This joint approach is supported by Hampshire Constabulary with the aim of achieving safer driving across the district. For more information please visit Hampshire Constabulary website: https://www.hampshire.police.uk/police-forces/hampshire-

constabulary/areas/careers/careers/police-support-volunteers/community-speedwatch/ or, alternatively: Community Speedwatch | Hampshire Constabulary.

9.2 Fly-tipping

Fly-tipping is the illegal dumping of any waste onto any land or site that does not have a licence to accept the waste. It can be a cause of damage to the environment and pose a danger to public health. Fly-tipping is an offence under the Environmental Protection Act 1990 with offenders on conviction facing an unlimited fine, a criminal record and a prison sentence.

Fly-tipping involves incidents which can be the disposal of large-scale industrial waste, such as building material or smaller scale incidents involving room or house clearance. In addition, there is a significant amount of 'green' fly tipping which can seriously affect the biodiversity of a local area. The cost of clearance and damage to the environment is significant and depending on the location and material being disposed of, result in disruption of access to roads etc.

NFDC have a dedicated team whom under the leadership of an Environmental Enforcement Officer work alongside NFDC waste teams attending and assessing sites of fly tipping. During an inspection, officers retrieve and obtain any evidence from the waste identifying persons responsible for the Environmental Enforcement team to follow up and undertake action where appropriate.

Since 1st April 2023 to 31st March 2024, officers issued 672 Fixed Penalty Notices for fly tipping (previous year 368) and 13 for littering offences (6 for previous year). In addition, NFDC Enforcement Officers undertake proactive visits to businesses to ensure they are compliant with commercial & business waste disposal regulations. This intervention and engagement approach resulted in an additional 97 waste collection arrangements being put in place. Of the 230 visits to businesses, 99 notices were issued to the person responsible to provide details of their business waste collection arrangements with a high rate of compliance. 40 fixed penalties notices were issued for failing to produce those details.

To prevent the illegal carrying and disposal of waste material, 4 joint operations between New Forest District Council, Hampshire Constabulary, National Park Authority, Environment Agency and Vehicle and Operator Services Agency (VOSA) were undertaken. Through the setting up of a pre-designated stop check zone, a number of services are able to undertake checks for vehicle condition, licence to carry waste and driver documents. This proactive approach resulted in the identification of vehicles found to be illegally carrying waste. Due to failure to provide relevant documentation, 2 vehicles were seized and subsequently disposed of. These positive events provided interventions with drivers of over 190 trucks, vans and other vehicles, raising compliance and road safety awareness.

9.3 New Forest District Council Environmental Health – Safety Advisory Group

The Safety Advisory Group (SAG) is a collective of agencies with a function or interest in public safety that come together to assess plans for events where there may be issues when considering public safety. Core members of the SAG in the New Forest include New Forest District Council, Hampshire Constabulary, Hampshire and Isle of Wight Fire & Rescue Service, Licensing, Traffic/Highways Agency, New Forest National Park Authority.

Safety Advisory Group members review event plans, including risk management and operational measures and where required, offer advice to ensure high standards of public safety is maintained. Members from a collective view are able to consider the wellbeing of those likely to be affected by such events, persons attending or participating, and residents in the surrounding area.

For the year 1^{st} April 2023 – 31^{st} March 2024, 115 applications were submitted for review and consideration by members of the Safety Advisory Group prior to approval, this is a reduction of 27 applications (19%).

The SAG process is primarily for larger events in terms of expected attendees, events with the potential hazards such as firework displays, and which may impact local people with consideration also being given to the profile of the audience.

9.4 Probation Service

Probation Service is a statutory criminal justice service with the responsibility for supervising individuals (aged over 18) who have been convicted of criminal offences and are the subject of a Community Orders/Suspended Sentence Orders or following a period of imprisonment. Following a period of imprisonment or detention, offenders are usually released on a "licence" that contains both standard and bespoke conditions to mitigate the identified risks. Compliance is required and licensees face a return to prison or resentencing for the remainder of the outstanding period if any of these conditions are breached, or if evidence emerges to suggest that risks are increasing and a further offence could occur.

Within the New Forest, individuals under the management of Probation Service, report to their supervisors at premises in either Lymington or Southampton, with other contacts taking place in the community as required.

Key priorities of Probation as a service are to reduce reoffending and to protect the public through the robust management of Court Orders and licences. Sentence management activity involves the delivery of structured intervention work alongside activities and programmes focussed on rehabilitation, to improve the criminogenic needs of offenders subject to management. The Probation Service work closely with a number of other agencies to manage risks posed by those subject to supervision, and commission a wide range of bespoke services from partnership agencies in order to address areas of need that influence offending behaviour. The South Central Reducing Reoffending Plan 2022-2025 sets out the key objectives and outcomes that HM Prison and Probation Service (HMPPS) in the South Central region intends to deliver to reduce reoffending:

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1094638/South-Central_HMPPS_Reducing-Reoffending-plan.pdf

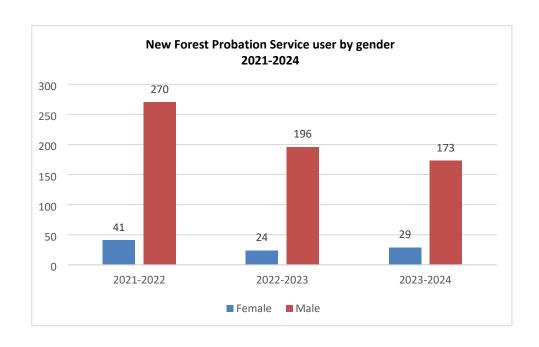


Figure 15: Service user by gender comparison 2021/22, 2022/23 & 2023/24

Figure 15 above shows a slight reduction (9%) overall in service users from the previous year. Female offenders have slightly increased by 5 service users (21%) but male offenders, whilst reducing year on year, remain the dominant gender for offending behaviour.

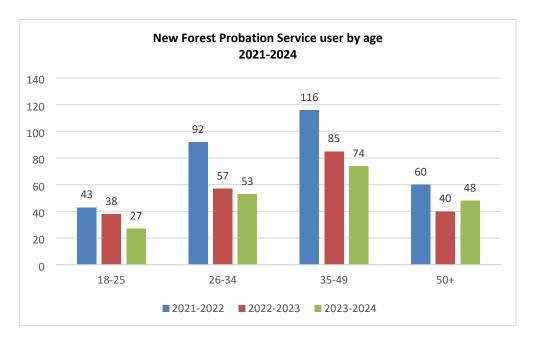


Figure 16: Service users by age comparison 2021/22, 2022/23 & 2023/24

Figure 16 on page 31 shows there has been an increase in age group 50+ offenders of 20% (from 40 to 48 cases) and decreases in all other age profiles. The most significant decrease in ages 18-25 which shows a 29% decrease (38 cases to 27).

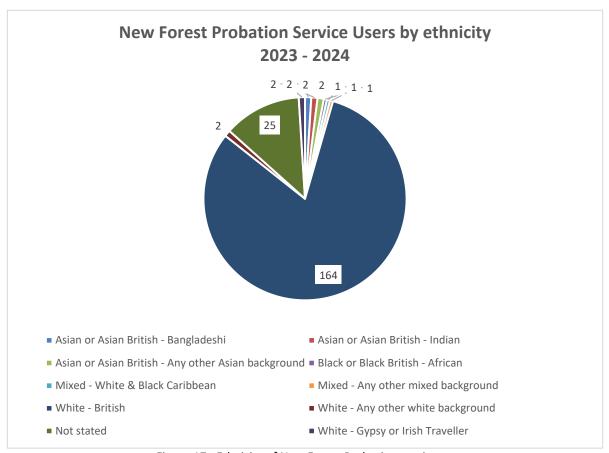


Figure 17: Ethnicity of New Forest Probation service users

Figure 17 above shows the ethnicity of New Forest Probation service users remains predominately White British (81%). 25 service users did not state their ethnicity (12%).

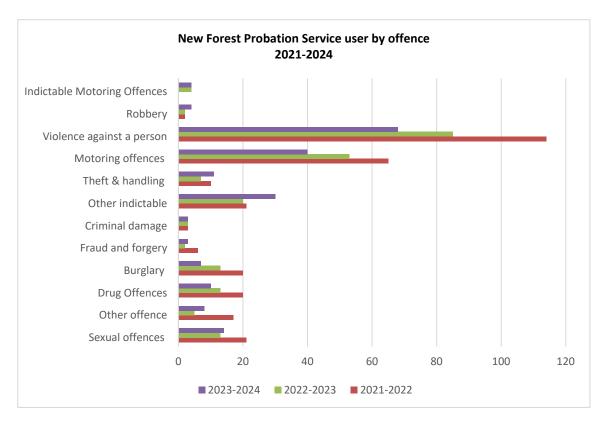


Figure 18: Service User by offence category comparison

Persons subjected to a conviction and under offender management for the period 2023-24 indicate the following reductions:

- Violence against a person ↓20%
- Burglary ↓46%
- Drug Offences ↓23%
- Motoring Offences ↓25%

During the same period there were increases:

- Theft and handling from 7 to 11 offences
- Other indictable offences* from 20 to 30

^{*}An indictable offence is a criminal offence which can be tried by a jury at a Crown Court. These offences are typically more serious than summary offences, which can only be tried by a magistrate at a Magistrates' Court.Indictable offences include, but are not limited to: murder, manslaughter, rape, robbery, serious assault, burglary, theft, fraud and some drug offences. If an offender is found guilty of an indictable offence, they may be sentenced to imprisonment, a fine or both.

9.5 Hampshire Youth Justice Service

Hampshire Youth Justice Service (HYJS) is a multi-agency team comprising of staff from Children's Services, Probation, Police, Health and volunteers.

HYJS's ambition is to see fewer children and young people involved in the criminal justice system. This will reduce the number of potential victims of crime and promote the confidence and safety of our local communities.

We aim to maximise the potential of every child and young person, delivering quality assessments and interventions which will prevent offending and protect the public.

- All children and young people have the ability and capacity to change and should be given every opportunity to do so
- > Effective role modelling of all HYJS staff
- > The importance of early help and prevention
- > The value of difference, respect, partnership and participation
- Victims should be given the opportunity to have their say and be involved in restorative processes where appropriate
- > The importance of keeping the public safe and reducing future victim

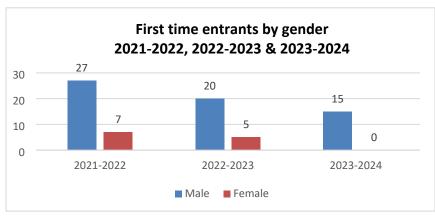
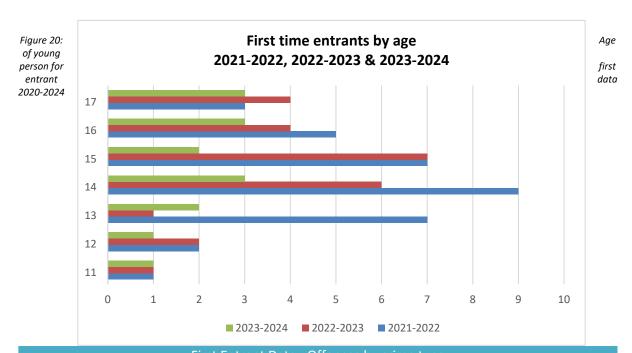


Figure 19: Gender of young person for first entrant data 2020-2024



First Entrant Data - Offences by crime type				
	2021-2022	2022-2023	2023-2024	
Arson	2	3	0	
Criminal damage	5	2	0	
Drugs	4	2	1	
Fraud & Forgery	0	0	0	
Motoring offences	2	4	4	
Non-domestic burglary	1	1	0	
Domestic burglary	0	0	0	
Other	1	2	0	
Public order	2	0	0	
Racially Aggravated	1	0	0	
Robbery	0	0	0	
Sexual offences	3	0	0	
Theft and handling	0	0	2	
Vehicle theft	0	0	1	
Violence against the person	13	13	7	
Total	34	27	15	

Figure 21: First time entrant data by offences and gender, 2021/2022, 2022/2023 & 2023-2024

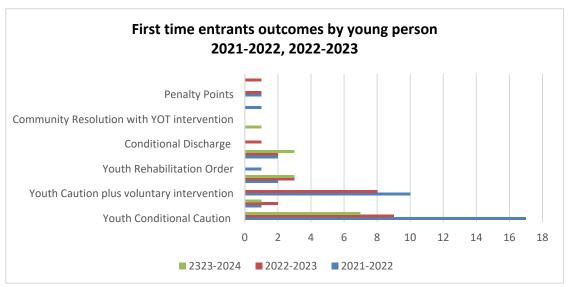


Figure 22: Outcomes by young person

Youth Crime Prevention Teams (YCP)

The Youth Crime Prevention Team work alongside and support young people aged 10-16 identified as being at risk of offending or committing anti-social behaviour. Where a young person has been involved with the police at a low level or is identified as being at risk of offending behaviour, YCP aim to divert them through positive engagement strategy. Engagement with YCP is on a voluntary basis agreed with the family.

9.6 Hampshire & Isle of Wight Fire & Rescue Service

Hampshire and Isle of Wight Fire and Rescue Service's performance report for April 2023 to March 2024 identifies how the service through in a number of key areas performed over the last financial year. 2023/2024 explores local comparisons made against previous years and also against the Hampshire average, where relevant and applicable.

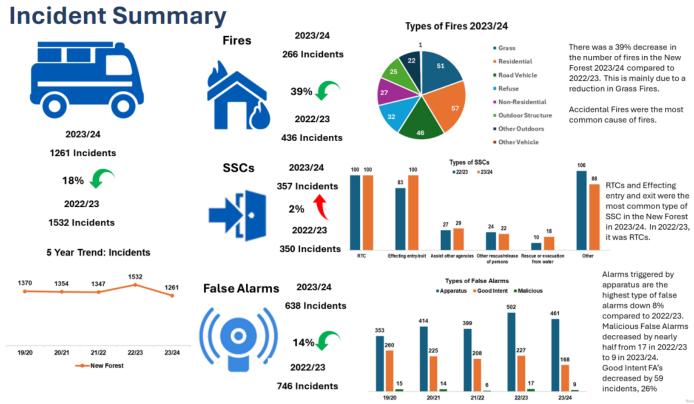


Figure 23: New Forest incident summary 2023-2024

Incident Types

The New Forest Group attended 1,261 incidents in 2023/24 with just over half of these, 638, being confirmed as false alarm incidents equating to 51% on all call volume. The second largest incident type was fire incidents with 266, 21%, followed by SSC (Special Service Calls) incidents with 257, (20%), and the smallest incident type was RTCs (Road Traffic Collisions) with 100, (8%).

In comparison, over half of all incidents within Hampshire and Isle of Wight were also false alarms with 9,327 incidents, (53%). This is followed by:

- 3,666 SSC incidents (21%)
- 3,516 fire incidents, (20%)
- 1,053 RTCs, (6%).

Figure 24 below shows consistency between the New Forest and Hampshire incidents.

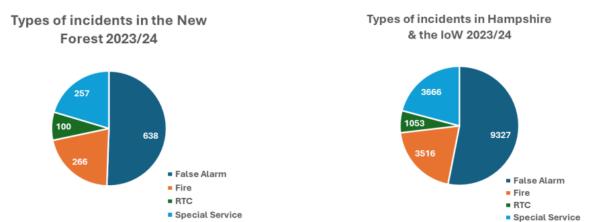


Figure 24: Comparison of types of incidents in New Forest compared to Hampshire

Fires

Primary fires are generally more serious fires occurring in one or more of the following locations, buildings, caravans or trailers, vehicles and other methods of transport (not derelict). Outdoor storage, plant, machinery, agricultural, forestry property, other outdoor structures including post boxes, tunnels, bridges, etc.

Secondary fires are generally small fires, which start in, and are confined to, outdoor locations. Typically, they are fires in grass or heathland, involving rubbish, street or railway furniture or in derelict buildings and derelict vehicles.

There were 266 fire related incidents in the New Forest Group in the 2023-24 period, a decrease of 170 incidents compared to the previous year (39%). In 2023-24 there were 153 primary fires and 113 secondary fires.

The table below shows the breakdown of fires by primary and secondary, for the past 5 years. The table also shows the percentage increase or decrease from the previous year (green = decrease, red = increase).

Year	Primary Fires	% Change	Secondary Fires	% Change	Total Fires
2023-24	153	-27.8%	113	-49.6%	266
2022-23	215	-3.6%	224	38.3%	439
2021-22	223	25.3%	162	-35.5%	385
2020-21	178	-9.6%	251	11.1%	429
2019-20	197	-7.1%	226	-20.7%	423

Figure 25: Primary and Secondary fires in the New Forest

The table on page 38 shows the total number of fires attended in the new forest group a large decrease in both primary and secondary fires for the year 2023-24 (39%).

Causation Factors of Fires

Accidental fires are the most common cause of fires within the New Forest Group over the last five years, comprising of 53% of the total fires in 2023-24. This was followed by deliberate fires. There has been a substantial decrease in all causes of fires in 2023-24 compared to the same period the previous year.

New Forest - Cause of Fires 2019-24

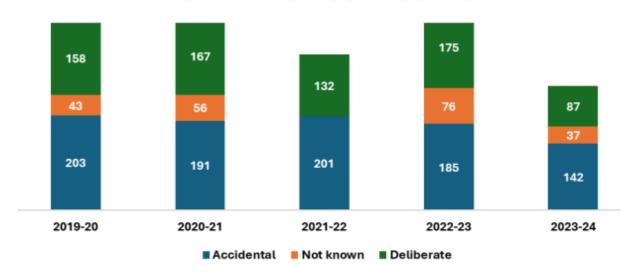


Figure 26: New Forest causes of fire 2019 - 2024

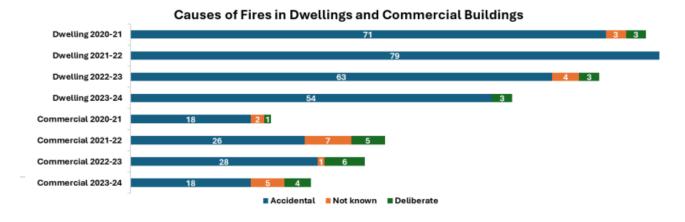


Figure 27: Cause of fires in the New Forest Group by dwellings and commercial buildings

Figure 27 above shows that a larger proportion of the fires in commercial and

dwelling properties are accidental. There are far more fires in dwellings compared to commercial properties; the total number of dwelling fires have decreased by 19% and commercial fires have decreased by 23% this year compared to last year.

Outdoor Fires

The number of outdoor fires decreased significantly in 2023-24 compared to the previous year by 126 incidents (50%). The milder weather, compared to the extreme hotter weather conditions experienced last year has been the main cause of this due to the decreased likelihood of spontaneous combustion in areas of dry grasses and forests and increased human outdoor activity such as BBQs and camping.

Outdoor structure fires have seen the only increase this year from a total of 21 incidents in 2022/23 to 25 incidents this year, 19%. Grass fires have decreased by 71%, 122 incidents, in comparison to last year.

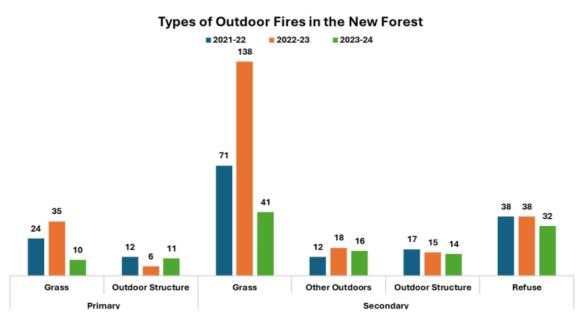


Figure 28: Types of outdoor fires

Grass Fires

The number of grass fires have fluctuated over the last three years. In 2023/24 these have decreased by 71% when compared to the previous year (from 173 to 51 incidents). All three cause types (accidental, deliberate and not known) decreased in 2023/24 when compared to the same period in the previous year. Accidental decreased by 61 incidents (68%) and grass fires where the cause was not known decreased by 36 incidents (75%).

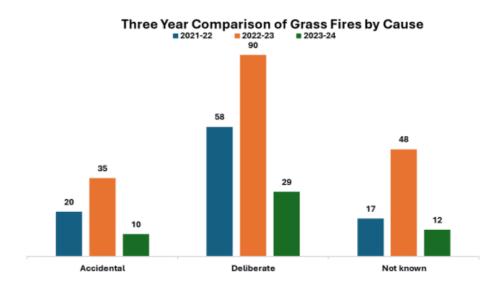


Figure 29: Comparison of grass fires by cause in the New Forest over a three-year comparison period

Out of the 51 grass fires in 2023/24, 29 were started deliberately, 10 were accidental and 12 cause not known. The highest number of grass fires in this financial year occurred in June (14 incidents), May (9 incidents) and July (7 Incidents); Of these three months, 60% (18 incidents) were deliberate, 20% (6 incidents) were recorded as accidental, and 20% (6 incidents) the cause not known.

Grass fires display seasonality, with more occurring in the hotter, drier months; with the extreme heat wave in the summer of 2022 impacting the increase. These incidents also spiked in 2020 where we also experienced higher temperatures, especially in August 2020.

In July 2023 a Public Space Protection Order (PSPO) was introduced in restricted areas across the district, prohibiting the use of BBQs or lighting of fires. This follows repeated fire damage to the Forest caused by campfires and BBQs over recent years, and the growing risk of wildfires due to increasingly hotter and drier conditions. The PSPO prohibits the lighting of fires of any type including BBQs and any outdoor cooking facilities or equipment. It also makes it an offence to place, throw or drop items likely to cause a fire such as discarding lit cigarettes. Alongside the order is an engage and educate approach by partners to prevent fires from developing on the open forest which is demonstrating positive outcomes.

Safe and well visits

Hampshire & Isle of Wight Fire and Rescue provide safe and well visits to residents of the New Forest. The visits are tailored to an individual's needs, relating to their health and lifestyle choices.

Free visits are available and offered to the most vulnerable people in our community or for anyone aged over 65. The visits include a custom-made information pack, existing smoke alarms are checked, and new smoke alarms can be installed. Fire retardant bedding, furniture throws, and nightwear can be issued where necessary. Referrals to other services can also be made for extra support. New Forest District Council Housing Services work collaboratively with HIWFRS in identifying and referring residents and tenants to this preventative and supportive service.

Figure 30 shows an overview of Safe & Well visits across the New Forest Group during the past 3 years. The data provided is broken down to fire station areas and shows that there has been an 11% increase in the number of visits carried out over the last financial year.

Station Ground	2021-22	2022-23	2023-24
Beaulieu	8	10	10
Brockenhurst	24	32	26
Burley	17	23	19
Fordingbridge	35	46	43
Hardley	48	69	128
Hythe	51	116	123
Lymington	99	174	148
Lyndhurst	24	48	45
New Milton	126	200	238
Ringwood	58	99	86
Totton	100	131	200
Total	590	948	1066

Figure 30: Safe & well visits carried out in the New Forest group

There has been an increase in Safe and Well visits in 2023-24 compared to the previous year due to the service streamlining the Safe and Well process to an online platform and working closer with partner agencies in identifying and referring individuals. Most Safe and well visits in 2023-24 for the New Forest were partner referrals from adult services and other agencies such as NHS, Southern Health, and the Police. Totton area had the highest number of safe and wells completed for post incidents.

Road Traffic Collisions (RTCs)

Between 2019/20 and 2021/22 RTCs increased each year in the New Forest, significantly so in 2021/22 compared to 2020/21; impacted by the start (March 2020)

and end of lockdown and Covid 19 restrictions (March 2021). They then decreased in 2022/23 and remained steady for last year.

There is an increase over the five-year trend, but on average the New Forest Group has 94 RTCs per year. Owing to the serious nature, these incidents have been analysed separately to the other SSC incidents. The majority of all RTC's over the five years for the New Forest area involve making the scene safe (49%) and the release of persons. (16%)

Figure 31 shows RTC incidents have remained the same in 2023/24 when compared to the previous year. 53% of RTC's this year involved making the scene safe and 20% involved the extrication or release of persons.

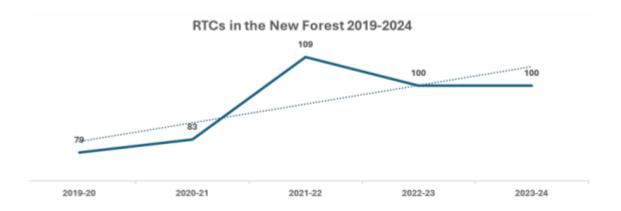


Figure 31: RTCs in the New Forest group between 2019/20, 2020/21, 2021/22, 2022/23 & 2023/2024

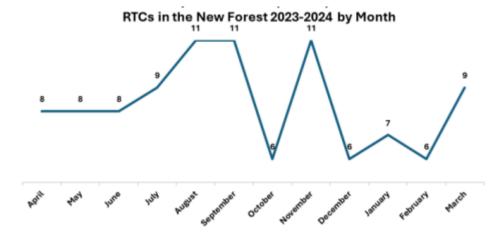


Figure 32: RTCs in the New Forest group during 2023/2024 by month

Figure 32 above shows that August, September and November 2023 experienced the highest number of Road Traffic Collison's (RTC's) in the New Forest area.

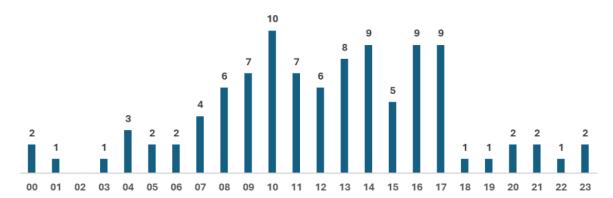


Figure 33: Times of RTCs in the New Forest group during 2023/24.

Figure 33 above shows the highest number of RTC's in the New Forest occurred between 10:00-11:00. They are also high between 14:00-15:00 hours and 16:00-18:00.

Casualties and Fatalities

The total number of casualties has fluctuated over the last five years in the New Forest; decreasing in 2023/24 aligning with the decrease of incidents.

It is important to note that the split between casualties with slight injuries and those with serious injuries should be considered with caution. This is because the data is taken from the IRS (Incident Recording System), which records severity of the injury at the time the report is written and therefore a slight injury can evolve into serious injuries (or vice versa) after the report has been written this is not reflected in the data in this report.

Numbers of Casualties in the New Forest

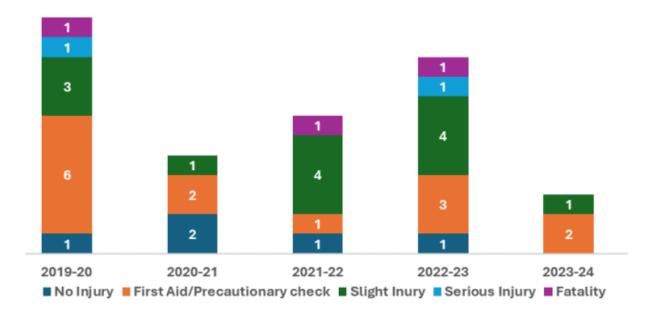


Figure 34: Casualties within the New Forest between 2019-2024

Figure 34 shows the largest group of rescues are with casualties who were given a first aid/precautionary check.

The number of fatalities has reduced by 1 in 2023-24 compared to the previous year. The number of serious injuries, also, reduced by 100%, slight injuries by 75% and there was a decrease of 33% where first aid was provided, or a precautionary check was recommended by the Service.

There has been a higher number of male casualties over the 5-year period although in the same period 100% of casualties that went to hospital with serious injuries were female.

9.7 Public Space Protection Order

Following concerns raised regarding animal welfare from the feeding and petting of free roaming New Forest animals and the setting of fires, the District Council undertook an extensive public consultation during 2022. On review of its findings, NFDC under the Anti-Social Behaviour, Crime and Policing Act 2014 enacted two Public Space Protection Orders prohibiting:

 PSPO 1 - placing, throwing or dropping items likely to cause a fire; or lighting fires (of any type) or barbeques (including disposable barbeques and any outdoor temporary cooking facilities or equipment). • **PSPO 2** - feeding or providing or depositing food for consumption by any New Forest pony, horse, mule or donkey; or petting or touching any New Forest pony, horse, mule or donkey.

Following induction and training by NFDC Community Safety, Staff from Forestry England, the New Forest National Park Authority and the Verderers of the New Forest were granted delegated authority by the Council to educate visitors and residents and where appropriate, enforce the two new Public Space Protection Orders (PSPOs) introduced by the Council.

The orders are to protect the forest from damage caused through wildfires and BBQs and for public safety and animal welfare. Failure to comply can result in a fixed penalty notice or prosecution for non-payment.

The '3E' approach of 'Engage, Educate and Enforce' is deployed throughout patrols. Since July 2023 to 30th September 2024, there have been a recorded 357 incidents with 1869 people being spoken to and advised of the order and highlighting the New Forest Code.

Interactions are broken down as:

PSPO 1	91 reports
	439 people engaged with
PSPO 2	266 reports
	1430 people engaged with

Day of Week	PSPO Type	Number of reports logged	Number of people involved
Monday	1 - Fire	9	45
-	2 - Pony / Donkey	55	244
Monday Total		64	289
Tuesday	1 - Fire	7	16
	2 - Pony / Donkey	29	155
Tuesday Total		36	171
Wednesday	1 - Fire	13	69
	2 - Pony / Donkey	34	208
Wednesday Tota		47	277
Thursday	1 - Fire	1	2

Grand Total		357	1869
Sunday Total		77	455
	2 - Pony / Donkey	49	304
Sunday	1 - Fire	28	151
Saturday Total		82	505
	2 - Pony / Donkey	54	364
Saturday	1 - Fire	28	141
Friday Total		28	104
	2 - Pony / Donkey	23	89
Friday	1 - Fire	5	15
Thursday Total		23	68
	2 - Pony / Donkey	22	66

Table 35: Number of PSPO interaction recorded by day since implementation

PSPO Type	Month	Number of reports	Number of people involved
		logged	
1 - Fire	Jun 2023*	1	10
	Jul 2023	5	18
	Aug 2023	19	81
	Sep 2023	8	28
	Oct 2023	2	12
	Nov 2023	0	0
	Dec 2023	0	0
	Jan 2024	0	0
	Feb 2024	3	7
	Mar 2024	2	3
	Apr 2024	5	11
	May 2024	13	50
	Jun 2024	11	55
	Jul 2024	11	88
	Aug 2024	10	71
	Sep 2024	1	5
1 - Fire Total		91	439
2 - Pony /	Jul 2023	15	103
Donkey	Aug 2023	70	330
	Sep 2023	40	137
	Oct 2023	6	32
	Nov 2023	7	16
	Dec 2023	3	10
	Jan 2023	0	0
	Feb 2024	8	46
	Mar 2024	18	120

	Apr 2024	19	69
	May 2024	25	178
	Jun 2024	8	66
	Jul 2024	18	155
	Aug 2024	26	183
	Sept 2024	3	20
2 - Pony / Donkey	y Total	266	1430
Grand Total		357	1869

Table 36: Number of PSPO interaction recorded by month since implementation

The tracking of the location of incidents has identified the following locations for hotspots of PSPO breaches:

- Bolton's Bench 36 reports (35 pony related and 1 fire)
- New Forest Reptile Centre 23 reports (23 pony related)
- Outside Brockenhurst College 18 reports (18 pony related)
- Hatchet Pond 12 reports (11 pony related and 1 fire)
- Whitefield Moor 12 reports (5 pony related and 7 fire)
- Janesmoor Pond 4 reports (2 pony related and 2 fire)
- Wilverley Plain 4 reports (2 pony related and 2 fire)

These sites are already well patrolled and targeted by rangers and they will continue to have a presence at these locations.

The two PSPO's have supported the wider partnership in protecting the environment and animal welfare with a reduction in the number of reported wildfire and pony petting/feeding incidents, with only one fixed penalty notice being issued to date. To increase public awareness and compliance of the orders, signage was created and erected in areas covered by the orders. Information leaflets were also developed for public dissemination and to help inform engagement opportunities with the public. Further work is continuing with partners including the hospitality sector to increase awareness of the PSPO's with a view to reducing fires and injuries to and from animals.

^{*}Both PSPOs were implemented on 1st July 2023 however data was captured for June 2023 for PSPO1 which we have included in the overall stats.

10. POLICE & CRIME COMMISSIONER PRIORITIES

The Hampshire Police Crime Commissioner, Donna Jones, was re-elected in May 2024 to serve a second term and is responsible for the totality of policing across Hampshire and the Isle of Wight and is the voice of the people. Key duties of the role are to:

- Secure an efficient and effective local police force
- Appoint the Chief Constable, hold them to account for running the force, and if necessary dismiss them
- Set the police and crime objectives through a Police and Crime plan
- Set the force budget and determine the precept
- Contribute to the national and international policing capabilities set out by the Home Secretary
- Bring together community safety and criminal justice partners.

The PCC has published her Police and Crime Plan 'More Police, Safer Streets 2' which sets out the strategic direction and priorities for policing across Hampshire and the Isle of Wight, including the New Forest district, for 2024-28.

The Crime Plan features six priorities for policing:

- · Police visibility and engagement
- Business and retail crime
- Crime in rural areas
- Road safety
- Serious violence
- Anti-social behaviour

For details of the full plan please click on the attached link: <u>Police-and-Crime-Plan-</u>2024-Online.pdf

Violence against women & girls including domestic abuse

Women and girls are disproportionately victims of crime, specifically violent crime: 1 in 4 women will experience domestic abuse and 1 in 5 sexual assault during their lifetime. Violence against women and girls can take many forms, including domestic violence, stalking and 'honour based' violence.

Aims

- Develop safe places scheme offering vulnerable people a safe place to attend and visit should they encounter any difficulties when out and about in the community.
- Enhance the public space CCTV network through additional cameras.
- To promote the national Enough Campaign highlighting the role of an active bystander.

Statistics

During 2022-23, in the New Forest it is estimated between 6,542 - 6,862 individuals have been subject to domestic abuse.

66.2% of those estimated to be subject

to domestic abuse were female.



Constabulary had a higher rate (37.6) in (36.3) for arrests per 100 domestic abuse-

Hampshire and the Isle of Wight 2022/23 than the England and Wales average

Serious violence / possession of weapons

Serious violence has a devastating impact on the lives of victims and families, instilling fear within communities. Incidents of serious violence have increased in England and Wales since 2014.

Aims

- · Cascade weapons education and prevention toolkits for operational delivery in areas identified within the Serious Violence Strategic Needs Assessment.
- Working with the Violence Reduction Unit (VRU) taskforce and utilising the data from the New Forest serious violence strategic needs assessment to maximise victim and location identification will be
- Enhance the public space CCTV network through technology and additional cameras.

Statistics

In 2022/23, New Forest had lower rates of violence with injury, robbery, and possession of a weapon compared to the Hampshire, Isle of Wight, Portsmouth & Southampton and England averages.

The main offences that make up serious violence in New Forest are:

- violence with injury
- robbery of personal property
- possession of a weapon.



In 2022/23 possession of weapons in the New Forest increased from 92 incidents to 122 incidents.

safer o new forest

Targeting Crime and Antisocial Behaviour

Burglary (business & community)

Partnership Plan 2024/25

Burglary can have a significant impact on feelings of safety, leaving victims with a lasting effect of vulnerability and fear of reoccurrence. Criminals who commit burglaries are often the perpetrators of other crimes and disorder, so addressing burglary has the potential for a wider positive impact on community safety. The Safer New Forest partnership aim to improve burglary prevention through the following aims.

Aims

- · Increase awareness among residents and business community on pro-active and preventative measures to achieve a reduction in offences of dwelling and non-dwelling burglary.
- · Support the business community through the combined efforts of the Safer New Forest partners with a focus on reducing seasonal and area trends.
- . Using an intelligence led approach, target harden vulnerable areas and properties through the use of DNA marking and public signage to protect assets and deter offenders.

Statistics



In 2022/23 residential burglary increased by 26 incidents in New Forest Heart & East area

In 2022/23 business & community burglary increased by 16% (45 incidents)



Shoplifting

The Association of Convenience Stores reports that almost 9 in 10 shopworkers have experienced verbal abuse. Challenging shop thieves is cited as the number one cause of verbal abuse by shopworkers. The British Retail Consortium estimates that the cost of theft against the retail sector has reached almost a billion pounds per annum.

Aims

- To enhance partnership joint working with the retail sector, in particular reviewing security and prevention measures where identified.
- · Seek opportunities to understand the prevalence of shoplifting across the district including locations, victim and offender profiles.
- Increase resident and business community confidence in reporting all incidents of shoplifting, raising awareness of the appropriate reporting mechanisms.

Statistics

In 2022/23 reports of shoplifting offences increased by 177 incidents (39%)



In 2022/23 Totton showed a decrease in shoplifting by 23% (27 incidents)



Shoplifting in Hampshire increased by 32% in June 2023 compared to June 2022.



APPENDIX B - Overview of incidents by type and comparison of crimes year on year:

Crimes by Sector Level Crime - New Milton Sector

Crime Type	01/04/2023 - 31/03/2024	01/04/2022 - 31/03/2023	Variation
VIOLENCE AGAINST THE PERSON			
Homicide	0	0	-
Violence with injury	167	194	-27
Violence without injury	458	485	-27
Total	625	679	-54
SEXUAL OFFENCES			
Rape	19	24	-5
Other sexual offences	34	40	-6
Total	53	64	-11
ROBBERY			
Robbery of business property	0	0	-
Robbery of personal property	10	4	+6
Total	10	4	+6
BURGLARY			
Residential	71	80	-9
Business and Community	32	76	-44
Total	103	156	-53
THEFT OFFENCES			
Theft from Vehicle	50	67	-17
Theft from person	8	3	+5
Bicycle theft	8	18	-10
Shoplifting	178	96	+82
All other theft offences	96	89	+7
Total	340	273	+67
CRIMINAL DAMAGE & ARSON OFFENCES			
Criminal damage	149	205	-56
Arson	3	6	-3
Total	152	211	-59
DRUG OFFENCES			
Trafficking of drugs	12	15	-3
Possession of drugs	42	61	-19
Total	54	76	-22
Possession of weapons offences	27	16	+11
Public order offences	150	188	-38
Miscellaneous crimes against society	23	21	+2

Crime - Lymington Sector

Crime Type	01/04/2023 – 31/03/2024	01/04/2022 – 31/03/2023	Variation
VIOLENCE AGAINST THE PERSON			
Homicide	0	0	
Violence with injury	174	159	+15
Violence without injury	412	476	-64
Total	586	635	-49
SEXUAL OFFENCES			
Rape	22	17	+5
Other sexual offences	30	33	-3
Total	52	50	+2
ROBBERY			
Robbery of business property	1	1	-
Robbery of personal property	6	1	+5
Total	7	2	+5
BURGLARY			
Residential	100	146	-46
Business and Community	34	55	-21
Total	134	201	-67
THEFT OFFENCES			
Theft from Vehicle	82	101	-19
Theft from person	7	7	-
Bicycle theft	20	28	-8
Shoplifting	112	152	-40
All other theft offences	130	116	+14
Total	351	404	-53
CRIMINAL DAMAGE & ARSON OFFENCES			
Criminal damage	147	182	-35
Arson	3	5	-2
Total	150	187	-37
DRUG OFFENCES			
Trafficking of drugs	7	8	-1
Possession of drugs	39	33	+6
Total	46	41	+5
Possession of weapons offences	17	13	+4
Public order offences	146	208	-62
Miscellaneous crimes against society	23	25	-2

Crime - Ringwood and Fordingbridge Sector

Crime Type	01/04/2023 –	01/04/2022 –	Variations
	31/03/2024	31/03/2023	
VIOLENCE AGAINST THE			
PERSON			
Homicide	0	0	-
Violence with injury	165	203	-38
Violence without injury	451	503	-52
Total	616	706	-90
SEXUAL OFFENCES			
Rape	23	24	-1
Other sexual offences	51	51	-
Total	74	75	-1
ROBBERY			
Robbery of business property	0	5	-5
Robbery of personal property	1	9	-8
Total	1	14	-13
BURGLARY			
Residential	128	167	-39
Business and Community	48	66	-18
Total	176	233	-57
THEFT OFFENCES			
Theft from Vehicle	214	268	-54
Theft from person	3	11	-8
Bicycle theft	25	19	+6
Shoplifting	116	78	+38
All other theft offences	164	198	-34
Total	522	532	-10
CRIMINAL DAMAGE & ARSON			
Criminal damage	218	346	-128
Arson	7	12	-5
Total	225	358	-133
DRUG OFFENCES			
Trafficking of drugs	16	8	+8
Possession of drugs	17	39	-22
Total	33	47	-24
Possession of weapons offences	26	19	+7
Public order offences	182	276	-94
Miscellaneous crimes against society	21	41	-20

Crime - New Forest Heart and East Sectors

Crime Type	01/04/2023 –	01/04/2022 –	Variations
	31/03/2024	31/03/2023	
VIOLENCE AGAINST THE PERSON			
Homicide	0	0	
Violence with injury	78	83	-5
Violence without injury	138	147	-9
Total	216	230	-14
SEXUAL OFFENCES			
Rape	9	12	-3
Other sexual offences	28	31	-3
Total	37	43	-6
ROBBERY			
Robbery of business property	0	1	-1
Robbery of personal property	2	3	-1
Total	2	4	-2
BURGLARY			
Residential	53	119	-66
Business and Community	26	39	-13
Total	79	158	-79
THEFT OFFENCES			
Theft from Vehicle	122	168	-46
Theft from person	3	3	-
Bicycle theft	23	28	-5
Shoplifting	34	25	+9
All other theft offences	71	94	-23
Total	253	318	-65
CRIMINAL DAMAGE & ARSON			
Criminal damage	54	91	-37
Arson	4	4	-
Total	58	95	-37
DRUG OFFENCES			
Trafficking of drugs	1	2	-1
Possession of drugs	27	46	-19
Total	28	48	-20
Possession of weapons offences	9	17	-8
Public order offences	77	91	-14
Miscellaneous crimes against	11	10	-4
society			

Crime - Hythe Sector

Crime Type	01/04/2023 – 31/03/2024	01/04/2022 – 31/03/2023	Variation
VIOLENCE AGAINST THE PERSON			
Homicide	0	0	
Violence with injury	294	321	-27
Violence without injury	797	891	-94
Total	1091	1212	-121
SEXUAL OFFENCES			
Rape	47	25	+22
Other sexual offences	68	89	-21
Total	115	114	+1
ROBBERY			
Robbery of business property	2	1	+1
Robbery of personal property	17	15	+2
Total	19	16	+3
BURGLARY			
Residential	42	82	-40
Business and Community	32	35	-3
Total	74	117	-43
THEFT OFFENCES			
Theft from Vehicle	80	91	-11
Theft from person	12	4	+8
Bicycle theft	14	17	-3
Shoplifting	199	187	+12
All other theft offences	148	158	-10
Total	453	457	-4
CRIMINAL DAMAGE & ARSON OFFENCES		,	
Criminal damage	262	217	+45
Arson	17	23	-6
Total	279	240	+39
DRUG OFFENCES			
Trafficking of drugs	9	7	+2
Possession of drugs	60	36	+24
Total	69	43	+26
Possession of weapons offences	34	29	+5
Public order offences	212	312	-100
Miscellaneous crimes against society	44	51	-7

Crime - Totton Sector

Crime Type	01/04/2023 - 31/03/2024	01/04/2022 – 31/03/2023	Variation
VIOLENCE AGAINST THE PERSON			
Homicide	0	0	-
Violence with injury	314	266	+48
Violence without injury	698	722	-24
Total	1012	988	+24
SEXUAL OFFENCES			
Rape	37	28	+9
Other sexual offences	63	48	+15
Total	100	76	+24
ROBBERY			
Robbery of business property	0	1	-1
Robbery of personal property	11	11	-
Total	11	12	-1
BURGLARY			
Residential	87	161	-74
Business and Community	44	50	-6
Total	131	211	-80
THEFT OFFENCES			
Theft from Vehicle	134	200	-66
Theft from person	13	9	+4
Bicycle theft	46	67	-21
Shoplifting	160	89	+71
All other theft offences	302	290	+12
Total	655	655	-
CRIMINAL DAMAGE & ARSON OFFENCES			
Criminal damage	227	302	-75
Arson	8	10	-2
Total	235	312	-77
DRUG OFFENCES			
Trafficking of drugs	17	16	+1
Possession of drugs	84	65	+19
Total	101	81	+20
Possession of weapons offences	4	28	+13
Public order offences	251	278	-27
Miscellaneous crimes against society	35	43	-8

GLOSSARY OF CRIME TYPES

Crime Types and Drug Offences

1 - VIOLENT CRIME

Violent crimes are those where the victim is intentionally stabbed, punched, kicked, pushed, jostled, etc., or threatened with violence whether or not there is any injury.

In published crime statistics, violent crime – both as measured by the British Crime Survey (BCS) and by recorded crime – is grouped into two broad, high-level categories of violence with injury and violence without injury. However, these categories are not directly comparable between BCS and recorded crime: for example, the BCS violence categories include robbery, but the police recorded crime violence categories do not (recorded robbery figures are shown separately).

Just over half of all BCS violent incidents and just under half of all police recorded violence against the person, resulted in injury to the victim.

- ➤ Violence with injury includes all incidents of wounding, assault with injury and (BCS only) robbery which resulted in injury. Homicide is only included for police recorded crime. Police recorded crime also includes attempts at inflicting injury, although the BCS would not include these if no actual injury occurred.
- ➤ Violence without injury includes all incidents of assault without injury and (BCS only) incidents of robbery which did not result in injury. Police recorded crime also includes possession of weapons offences and a number of public order offences, such as harassment.

Police recorded crime statistics for violence, especially less serious violence, are particularly affected by changes in recording practice over time; for the population and crime types it covers, the BCS is the best measure for long-term national trends in violence. Police statistics are important for showing the mix of violent crimes dealt with and recorded by the police. They are an important measure of activity locally and a source of operational information to help identify and address local crime problems, at a lower geographical level than is possible using the BCS. Police statistics also provide more reliable information on less common crimes, such as robbery, and are currently the only source of data on homicides and offences against those not resident in households.

British Crime Survey (BCS) violence

BCS violent crime is categorised in two other ways: by offence type and according to the victim-offender relationship. BCS offence types are as follows (estimates for wounding, assault with minor injury, assault without injury and robbery add up to overall violence):

Wounding: the incident results in severe or less serious injury, e.g. cuts, severe bruising, chipped teeth, bruising or scratches requiring medical attention or any more serious injuries.

- Assault with minor injury: an incident where the victim was punched, kicked, pushed or jostled and the incident resulted in minor injury to the victim, e.g. scratches or bruises.
- Assault without injury: an incident (or attempt) where the victim was punched, kicked, pushed or jostled but resulted in no injury.
- ➤ Robbery: an incident in which force or threat of force is used in a theft or attempted theft.

The categories of BCS violence according to the offender-victim relationship are as follows:

- ➤ Domestic violence comprises wounding and assaults which involves partners, expartners, other relatives or household members.
- > Stranger violence includes wounding and assaults in which the victim did not have any information about the offender(s) or did not know and had never seen the offender(s) before.
- Acquaintance violence comprises wounding and assaults in which the victim knew one or more of the offenders, at least by sight. It does not include domestic violence.

Figures are also presented for mugging which is a popular rather than a legal term and is the total number of robbery, attempted robbery and snatch theft incidents combined. Snatch theft is excluded from all BCS violence since it includes no violence or minimal threat of force (e.g. just enough to pull a bag away from someone).

In the BCS, the previously used common assault (or attempted assault) category, which had been inconsistent with the police recorded offence category, was replaced with assault with minor injury and assault without injury categories in 2006/07. This change was made to align BCS categories more closely with those used by the police.

Police recorded violence against the person

Violence against the person offences contains the full spectrum of assaults, from pushing and shoving that result in no physical harm, to murder. Even within the same offence classification, the degree of violence varies considerably between incidents.

Trends in police recorded violent crime can be very difficult to interpret, as they are influenced by a number of factors. It is important to consider the following issues when interpreting trends:

Police recorded crime data are subject to changes in the levels of public reporting of incidents. The proportion of violent crimes estimated to be reported to the police has increased from the first BCS results in 1981 but has been reasonably stable since 2002/03 (see Chapter 2 of the annual crime statistics publication).

Local policing activity and priorities affect the levels of reported and recorded violent crime. Where the police are proactive in addressing low-level violence and anti-social behaviour, this can lead to more of these crimes being brought to their attention and being recorded. For example, research by the Cardiff Violence Research Group showed an

association between the introduction of CCTV surveillance and increased police detection of violence (Sivarajasingam et al., 2003).

Police recorded crime data are subject to changes in police recording practices. The 1998 changes to the Home Office Counting Rules had a very significant impact on the recording of violent and sexual crime; the number of violence against the person offences recorded by the police increased by 118 per cent as a result of the 1998 changes (Povey and Prime, 1999). Much of this increase resulted from a widening of the offence coverage to include assaults with little or no physical injury and offences of harassment (again with no injury).

The National Crime Recording Standard (NCRS), introduced in April 2002, again resulted in increased recording of violent and sexual crimes particularly for less serious offences, as well as for some other offences. There was an estimated NCRS effect of 23 per cent on violence against the person offences in the first 12 months of implementation, although it was recognised that this effect was unlikely to be complete within the first 12 months (Simmons et al., 2003).

Audits undertaken by the Audit Commission on behalf of the Home Office indicate substantial improvements in crime recording across forces in the two to three years following NCRS introduction, which would particularly impact on violence against the person and result in increases in recorded crimes for this category.

Incidents of violence against the person recorded by the police include the following categories as described below:

➤ Homicide including murder, manslaughter and infanticide.

The published figures do not separately identify between these individual offences as, when a homicide is initially recorded by the police, the full circumstances of the incident may not be known. Furthermore, the precise nature of an offence may only become clear once a suspect has been apprehended and appears at court.

The Home Office receives two sources of information on homicide from the police forces of England and Wales (including the British Transport Police where the incident occurred within England and Wales). These are:

- The monthly aggregated recorded crime return (see Section 3.1)
- ➤ A more detailed statistical return for each recorded homicide containing additional information, including victim and suspect details and the circumstances of the offence. This is used to populate a Home Office database called the Homicide Index.

The Homicide Index contains details about homicides recorded in England and Wales since 1977. In contrast to the aggregated recorded crime return, the Homicide Index is continually being updated with revised information from the police as investigations continue and as cases are heard by the courts. As the Homicide Index is continually updated and provides more detailed information, Home Office Statisticians view the Index as a better source of data than the separate monthly aggregated recorded crime return. However, due to the time permitted for police forces to submit the individual returns (within 30 days of recording an incident as homicide) and the complexities in checking the data, it is not possible to use the Homicide Index figures for the annual crime bulletin. Instead, figures from the monthly aggregated recorded crime return are

presented as a provisional homicide estimate, with full analysis published in a supplementary bulletin approximately six months' later. Care should therefore be taken when using the provisional figures for homicide as these are subject to change.

- ➤ Death by driving offences (includes by dangerous driving, careless or inconsiderate driving, driving under the influence of drink or drugs and while being an unlicensed or uninsured driver).
- Corporate manslaughter where an organisation is deemed responsible for a person's death.
- ➤ Grievous bodily harm (GBH) includes injury resulting in permanent disability, more than minor permanent disfigurement, broken bones, fractured skull, compound fractures, substantial loss of blood, lengthy treatment or serious psychiatric injury (based on expert evidence).

GBH with intent occurs when there is clear evidence of a deliberate attempt to inflict serious bodily harm regardless of level of injury sustained.

GBH without intent occurs when serious bodily harm results but there is no evidence of a deliberate intent to inflict such an injury. Prior to April 2008, GBH without intent was not separated out from a much broader category of less serious wounding that mostly consisted of Actual Bodily Harm (ABH).

The definition of GBH with intent rests upon whether "the actions of the offender clearly show a deliberate attempt to inflict serious bodily harm". The clarification to the rules from

April 2008 makes this clear and that "the gravity of the injury resulting is not necessarily the determining factor". The rules were clarified as there had previously been some confusion as to whether the degree of injury sustained, rather than intent, should be the sole determining factor in the recording of these offences (see Section 3).

- Actual Bodily Harm (ABH) relates to any assault with injury which is not GBH (with or without intent) and includes internal injury and shock (when accompanied by expert psychological evidence)
- Threats to kill where an individual fears that the offender's threat is real and may be carried out
- ➤ Possession of weapons offences include possession of firearms with intent, possession of other weapons and possession or article with blade or point. If a weapon is used, then the police will normally record a more serious notifiable offence. Possession of firearms with no intent offences are recorded under other miscellaneous offences.
- ➤ Harassment offences are those incidents where no other substantive notifiable offence exists, but when looked at as a course of conduct are likely to cause fear, alarm or distress. Public fear, alarm or distress offences are where a course of conduct is not present.

Assault without injury offences are those where at the most a feeling of touch or passing moment of pain is experienced by the victim.

The other violent offences recorded by the police include attempted murder, conspiracy to murder, poisoning or female genital mutilation, cruelty or neglect to children, abandoning a child under two years and child abduction.

Recorded crime statistics do not specifically identify offences of domestic violence since it is not a legal definition. Such offences would be recorded in accordance with the intent of the offence and any injuries sustained e.g. GBH with intent.

Police recorded crime figures for violence against the person quoted in the text and charts also include assault on a constable and racially or religiously aggravated assault, which are both separate categories within recorded crime. Such incidents are not treated separately in the BCS and would fall within the BCS assault with minor injury or without injury categories.

Sexual Offences

Due to the small numbers of sexual offences identified by face-to-face BCS interviews, results from the main BCS are too unreliable to report; these data are not included within the overall count of violence (except for the categories of serious wounding with sexual motive and other wounding with sexual motive which are included in the offence type of wounding).

Respondents may not wish to disclose sensitive information face-to-face and so interviews since 2004/05 (and prior to this in 1996 and 2001) have included self-completion modules on intimate violence (see Section 2.3). These figures have previously been published separately from the annual volume (Mirrlees-Black, 1999; Walby and Allen, 2004; Finney, 2006; Coleman et al., 2007; Povey et al., 2008, 2009; Smith et al., 2010). Headline figures are also presented in the annual crime statistics bulletin for 2009/10.

Intimate violence is the collective term used to describe domestic violence, sexual assault and stalking and the categories are defined as follows:

- Any domestic abuse: non-sexual emotional or financial abuse, threats, physical force, sexual assault or stalking carried out by a current or former partner or other family member.
- ➤ Partner abuse (non-sexual): non-sexual emotional or financial abuse, threats or physical force by a current or former partner.
- Family abuse (non-sexual): non-sexual emotional or financial abuse, threats or physical force by a family member other than a partner (father/mother, stepfather/mother or other relative).

- ➤ Emotional or financial abuse: includes being prevented from having a fair share of household money, stopped from seeing friends or relatives or repeatedly belittled.
- Threats are classified as an affirmative response to the statement 'frightened you by threatening to hurt you/someone close'.
- Minor force is classified as an affirmative response to the statement 'pushed you, held you down or slapped you'.
- ➤ Severe force involves being kicked, hit, bitten, choked, strangled, threatened with a weapon, threats to kill, use of a weapon or some other kind of force
- > Sexual assault: indecent exposure, sexual threats and unwanted touching ('less serious'), rape or assault by penetration including attempts ('serious'), by any person including a partner or family member.
- Rape is the legal category of rape introduced in legislation in 2003. It is the penetration of the vagina, anus or mouth by a penis without consent.
- Assault by penetration is a legal offence introduced in 2003. It is the penetration of the vagina or anus with an object or other body part without consent.
- ➤ Stalking: two or more incidents (causing distress, fear or alarm) of obscene or threatening unwanted letters or phone calls, waiting or loitering around home or workplace, following or watching, or interfering with or damaging personal property by any person including a partner or family member.

The police recorded crime category of most serious sexual crime encompasses rape, sexual assault, and sexual activity with children. The Sexual Offences Act 2003, introduced in May 2004, altered the definitions of all three categories so comparisons around this time should be made with caution.

The group of other sexual offences recorded by the police covers unlawful sexual activity, mostly involving consenting adults and is therefore particularly influenced by police activity in investigating such crime. It includes among other offences, exploitation of prostitution and soliciting, but not prostitution itself (which is not a notifiable offence). The Sexual Offences Act

2003, introduced in May 2004, introduced certain offences such as sexual grooming which is included in this group. Offences of indecent exposure have been retrospectively reclassified to sexual offences back to 2002/03 to aid comparisons over time.

2 ACQUISITIVE CRIME

BCS acquisitive crime covers all household and personal crime where items are stolen and can be split into household and personal acquisitive crimes.

Household acquisitive crime: Personal acquisitive crime:

Burglary

Attempted burglary in a dwelling

Theft in a dwelling

Theft from outside a dwelling

Theft and attempted theft of and from vehicles

Theft of pedal cycle Snatch theft (Theft from the person)

Stealth theft (Theft from the person)

Attempted theft from the person

Other theft of personal property and other attempted theft of personal property

Robbery and attempted robbery

Burglary

The BCS covers domestic burglary only, which is an unauthorised entry into the victim's dwelling but does not necessarily involve forced entry; it may be through an open window, or by entering the property under false pretences (e.g. impersonating an official).

BCS domestic burglary does not cover theft by a person who is entitled to be in the dwelling at the time of the offence; this is called theft in a dwelling and includes thefts committed inside a home by someone who is entitled to be there e.g. party guests, workmen.

The police record an offence of burglary if a person enters any building as a trespasser and with intent to commit an offence of theft, GBH or unlawful damage. Aggravated burglary occurs when the burglar is carrying a firearm, imitation firearm, offensive weapon or explosive.

Recorded crime figures are provided separately for burglaries that occur in domestic properties and those which occur in commercial or other properties.

Domestic burglaries include burglaries in all inhabited dwellings, including inhabited caravans, houseboats and holiday homes, as well as sheds and garages connected to the main dwelling (for example, by a connecting door).

Non-domestic burglaries include burglaries to businesses (including hotels and similar accommodation) and also some burglaries of sheds and outhouses where these are not clearly connected to the inhabited property.

Using the BCS it is possible to differentiate between burglaries with entry and attempted burglaries and also between burglary with loss and burglary with no loss (including attempts). Burglary with entry plus attempted burglary add up to total burglary. Burglary with loss plus burglary with no loss (including attempts) also add up to total burglary. These are defined below.

An attempted burglary is recorded by the police and in the BCS if there is clear evidence that the offender made an actual, physical attempt to gain entry to a building (e.g. damage to locks, or broken doors) but was unsuccessful.

Burglary with entry is a term used in the BCS and comprises burglary where a building was successfully entered, regardless of whether something was stolen or not.

Burglary with loss is a term used in the BCS and comprises burglary where a building was successfully entered and something was stolen.

In the BCS, burglary with no loss includes attempted entry to a property and cases where a property was entered but nothing was stolen. In making comparisons with police recorded crime, BCS burglary with no loss (including attempts) is used as a proxy for attempted burglary, though there will be some instances with no loss where entry has been gained.

Vehicle offences

The BCS includes offences against private households only and includes cars, vans, motorbikes, motor-scooters or mopeds used for non-commercial purposes. It identifies three vehicle theft categories:

- Theft of vehicles where the vehicle is driven away illegally, whether or not it is recovered.
- ➤ Theft from vehicles refers to both theft of parts and accessories of motor vehicles and to theft of contents.
- Attempted thefts of and from vehicles No distinction is made between attempted theft of and attempted thefts from motor vehicles, as it is often very difficult to ascertain the offender's intention.

If parts or contents are stolen as well as the vehicle being moved, the incident is classified as theft of a motor vehicle.

The police recorded crime category of offences against vehicles covers private and commercial vehicles (although does not distinguish between the two) and comprises:

Thefts and attempted thefts of vehicles where the intent is to permanently deprive the owner.

- Unauthorised taking of a vehicle where intent to permanently deprive the owner is not evident – this would typically include 'joyriding' where the car is later recovered.
- Aggravated vehicle taking where a vehicle once taken is known to have been driven dangerously, damaged or caused an accident.
- > Thefts and attempted thefts from a vehicle targeting property in or on the vehicle.
- Interfering with a motor vehicle which includes attempts to drive away without apparent intent to permanently deprive the owner. This mostly includes recorded crime offences where there is evidence of intent to commit either theft of or from a vehicle or taking without consent (TWOC), but there is either:
 - i. No evidence of intent to commit one of these three offences specifically, or
 - ii. There is evidence of intent to commit TWOC (TWOC is a summary offence but, under the provisions of the Criminal Attempts Act 1981, it is not legally valid to have an attempted summary offence).

Interfering with a motor vehicle offences as presented in the annual crime statistics publication are equivalent to the offence class formerly referred to as 'vehicle interference and tampering'. The BCS cannot separately identify this category. In comparisons with the BCS it is included in the attempted vehicle theft category but in some instances could be viewed as criminal damage or even a nuisance.

The taking of vehicles during robberies (often termed 'car-jacking') is included within the robbery offence group.

Robbery

A robbery is an incident or offence in which force or the threat of force is used either during or immediately prior to a theft or attempted theft. As with violence against the person, police recorded robberies cover a wide range of seriousness from armed bank robberies to muggings for mobile phones or small amounts of money. Recorded crime offences also distinguish between robbery of personal property (personal robbery) and business property (business robbery). Robbery of business property is a recorded crime classification where goods stolen belong to a business or other corporate body (such as a bank or a shop), regardless of the location of the robbery. The taking of vehicles during robberies (often termed car-jacking) is also included as robbery. Supplementary data on this offence have been collected in a supplementary collection by the Home Office since 2007/08.

The BCS covers robberies against adults resident in households; these are included in the violent crime count

Theft

Theft from the person covers theft (including attempts) of a handbag, wallet, cash etc. directly from the victim, but without the use of physical force against the victim, or the threat of it. This BCS category breaks into two components:

- > Snatch theft where there may be an element of force involved but this is just enough to snatch the property away; and
- > Stealth theft where no force is used and the victim is unaware of the incident (pick-pocketing). Stealth theft makes up the larger share (over 80%) of the total.

For recorded crime, theft from the person offences are those where there is no use of threat or force. Stealth theft is included as part of this recorded crime category and cannot be separately identified from snatch theft.

Other theft of personal property covers thefts away from the home where no force is used, there was no direct contact between the offender and victim and the victim is not holding or carrying the items when they are stolen (i.e. thefts of unattended property).

Other household theft cover a number of theft types: Theft in a dwelling includes thefts that occurred in the victim's dwelling, by someone who was entitled to be there; theft from outside a dwelling covers incidents where items are stolen from outside the victim's home and the category also includes burglaries to non-connected buildings, for example, garden sheds.

The recorded crime offence group of other theft offences covers thefts that are not covered by other property crime offence groups (i.e. thefts from vehicles is included in offences against vehicles). Offences included are theft from a person, thefts of bicycles, shoplifting and other theft or unauthorised taking.

Bicycle Theft

The BCS covers thefts of bicycles belonging to the respondent or any other member of the household. Police recorded crime also includes offences where a pedal cycle is stolen or taken without authorisation, within the other theft offences category.

This category does not include every bicycle theft, as some may be stolen during the course of another offence (e.g. burglary) and are therefore classified as such by the police and in the BCS:

- > Burglary; if anything else was stolen, or an attempt was made to steal something else, from the household's dwelling.
- Theft from a dwelling; when a bicycle is stolen from inside a house by someone who was not trespassing.
- Theft from a vehicle; if the bicycle is one of a number of things stolen.

3 VANDALISM AND CRIMINAL DAMAGE

In the BCS, criminal damage is referred to as vandalism and is defined as the intentional and malicious damage to either the home, other property and vehicles. Vandalism shown in the BCS ranges from arson to graffiti. Cases where there is nuisance only (e.g. letting

down car tyres) or where the damage is accidental are not included. Where vandalism occurs in combination with burglary or robbery, the burglary or robbery codes take precedence over the damage codes in offence coding.

The BCS produces estimates both for vandalism to the home and other property and against vehicles. Vandalism to the home and other property involves intentional or malicious damage to doors, windows, fences, plants and shrubs, for example. Vandalism to other property also includes arson where there is any deliberate damage to property belonging to the respondent or their household (including vehicles) caused by fire.

The BCS defines vandalism of vehicles as any intentional and malicious damage to a vehicle such as scratching a coin down the side of a car or denting a car roof. It does not, however, include causing deliberate damage to a car by fire. These incidents are recorded as arson and, therefore, included in vandalism to other property. The BCS only covers vandalism against private households; that is, vehicles owned by any member of the household and company cars which count as belonging to the respondent. Recorded crime includes all vehicle vandalism under the offence classification of criminal damage to a motor vehicle.

Police recorded criminal damage results from any person who without lawful excuse destroys or damages any property belonging to another, intending to destroy or damage any such property or being reckless as to whether any such property would be destroyed or damaged. Damage which is repairable without cost, or which is accidental, is not included in police recorded crime statistics. Separate recorded crime figures exist for criminal damage to a dwelling, to a building other than a dwelling, to a vehicle and other criminal damage. Figures are also published for racially or religiously aggravated criminal damage.

Arson is the act of deliberately setting fire to property including buildings and vehicles. In the BCS this is any deliberate damage to property belonging to the respondent or their household caused by fire, regardless of the type of property involved. The only exception is where the item that is set on fire was stolen first (this is coded as theft). Arson is included in vandalism to other property and includes arson to vehicles.

For vehicle crime, if a vehicle is stolen and later found deliberately burnt out by the same offender, one crime of theft of a vehicle is recorded by the police and in the BCS. If there is evidence that someone unconnected with the theft committed the arson, then an offence of arson is recorded by the police in addition to the theft. For the BCS, only an offence of theft of a vehicle would be recorded as in practice it would often not be possible to establish that the arson was committed by someone unconnected with the theft.

4 FRAUD AND FORGERY

The measurement of fraud is challenging as fraud is known to be very substantially underreported to the police. Better information can be derived from other sources. For example, figures for plastic (credit, debit or bank) card fraud are obtained from The UK Cards Association, which is the leading trade association for the cards industry in the UK. For more information on the various sources of fraud including administrative data and on the nature, extent and economic impact of fraud in the UK, see Hoare (2007), Levi et al. (2007) and Wilson et al. (2006).

Plastic card fraud among individuals resident in households in England and Wales is also covered in a module within the BCS. Stolen plastic cards (i.e. credit, debit or bank cards) are included in the main BCS crime count under the relevant offence, such as burglary or theft from the person, but incidents of fraud are not covered. However, the BCS has included questions on experience of plastic card fraud in a separate module of questions since 2005/06.

Offences of fraud and forgery are recorded by the police, but figures from 2007/08 onwards are not comparable with previous years due to the introduction of the Fraud Act 2006, which commenced in January 2007 and saw significant changes to offences in the fraud and forgery offence group.

For offences prior to January 2007, fraud is defined as dishonestly deceiving to obtain either property or a pecuniary advantage. Recorded crime statistics were collected for: fraud by company director; false accounting; cheque and credit card fraud; other frauds; bankruptcy and insolvency offences; forgery or use of false drug prescription; other forgery and vehicle/driver document fraud.

Under the Fraud Act 2006, fraud is defined as dishonestly making a false representation to obtain property or money for themselves or another. Recorded crime statistics are collected for: fraud by company director; false accounting; other frauds; failing to disclose information; abuse of position; obtaining services dishonestly; making or supplying articles for use in fraud; possession of articles for use in fraud; bankruptcy and insolvency offences; forgery or use of false drug prescription; other forgery and vehicle/driver document fraud.

The Counting Rules changes in January 2007 also changed recording of fraud so that in most cases cheque and plastic card fraud is counted on a 'per account' rather than 'per transaction' basis. If an account is defrauded only one offence is recorded rather than one offence per fraudulent transaction on each account (as was the practice prior to January 2007). For example, previously if a person had their credit card stolen and it was subsequently used on ten separate occasions to buy goods fraudulently from ten different shops there would be a requirement for one crime record for theft and ten for deception. Now there is a requirement to record one theft and one fraud by false representation. The result of this change means that fewer crimes of plastic card and cheque fraud were recorded by the police during 2007/08, 2008/09 and 2009/10 compared with previous years and recorded fraud and forgery figures prior to 2007/08 are not comparable with more recent figures.

This change was made to reduce significant bureaucracy in recording crime (possibly involving several police forces) and to reflect the fact that in the cases when this counting basis is used, the financial loss is generally borne by the financial institution at which the account is held rather than by the merchants who process a transaction or by the account holder.

From April 2007, where a financial institution makes full financial recompense to an account holder, the financial institution (rather than the account holder) can report the crime directly to a single point of contact within the police.

These changes have been supported by The UK Cards Association and ACPO as they have resulted in significant reductions in bureaucracy in relation to the reporting of cheque and plastic card fraud. This has focused police effort on reports of fraud most likely to lead to a suspect being brought to justice and also introduced single points of contact within police forces for the financial institutions to report cases directly to. As victims of fraud are mainly commercial organisations, it is not covered in the same way as other crimes. The government's Fraud Review (2006) also specifically welcomed the changes that were being put in place: http://www.aasbni.gov.uk/pubs/FCI/fraudreview_finalreport.pdf

The 2006 Fraud Act also resulted in the creation of a National Fraud Authority (NFA). One of the key objectives of this new body is to support better reporting of fraud crimes and their subsequent investigation. During 2009/10 the NFA opened a single national point of reporting for a wide range of frauds, in particular those arising from the growing use of the internet and email. This new means of reporting sits outside the police service as a call centre (Action Fraud) with an associated online reporting tool. At the same time the police have established a National Fraud Intelligence Bureau (NFIB) to receive reports from Action Fraud as well as those from the banks and other financial institutions and to analyse them to identify positive investigatory opportunities which will then be referred to individual forces to follow up. The creation of these new bodies has had little or no impact on police recorded crime data for 2009/10 as they only commenced operation in early 2010.

5 RACIALLY OR RELIGIOUSLY AGGRAVATED OFFENCES

Used in recorded crime, racially aggravated offences are legally defined under section 28 of the Crime and Disorder Act 1998. The Anti-terrorism, Crime and Security Act 2001 (section 39) added the religiously aggravated aspect. Racially and religiously aggravated offences are categorised together in police recorded crime and cannot be separately identified. BCS respondents are asked whether they thought the incident was racially motivated and from 2005/06 whether they thought the incident was religiously motivated. Figures on racially and religiously motivated crimes from the 2005/06 and 2006/07 BCS are reported in Jansson et al. (2007).

6 DRUG OFFENCES

Recorded crime figures for drugs offences are published in Table 2.04 of the annual crime statistics publication. With effect from April 2004, ACPO issued guidance to forces over the recording of warnings for cannabis possession (these were termed 'formal warnings' for cannabis possession prior to January 2007). These were incorporated into the Home Office Counting Rules (see Section 3 for more information). From January 2009 it has also been possible to issue a Penalty Notice for Disorder for cannabis possession (this detection method was not separated from Cannabis Warnings in statistics for the period to the end of March 2009).

In addition, the Home Office produces a separate National Statistics bulletin on Drug Seizures for England and Wales, covering seizures made by the police, HM Revenue and Customs, and the UK Border Agency.