

**CMT – 30 AUGUST 2005
CABINET - 7 SEPTEMBER 2005**

HAMPSHIRE LOCAL PUBLIC SERVICE AGREEMENT – THE SECOND GENERATION (LPSA2)

1 Introduction

- 1.1 During the past year or so, Hampshire County Council has been coordinating the development of the second generation of the LPSA2.
- 1.2 This agreement with the Government is designed to deliver improvement against high priority issues through the use of stretch targets, pump priming money and reward grant.
- 1.3 This second generation differs from the first round of LPSA mainly in that it is partnership based. Involvement of district councils, other public sector agencies and the voluntary/community sector has been at two levels – corporate and priority/target levels.
- 1.4 The corporate group achieved good levels of engagement including regular monthly meetings. This helped develop the priorities for improvement, the financial arrangements and monitored progress through updates from the priority/target group leads.
- 1.5 The priority/target groups, each of which is led by one lead agency have in some cases been less successful. That lead is expected to engage with all potential level 2 partners (see below) to agree targets including the stretch, the indicators to be used to measure improvement as well as the use of pump priming money. In some cases this has not achieved real engagement due to the performance of the lead agency for that target. As a result, this Council's participation in some targets might not be as originally expected.

2 Levels of Sign Up

- 2.1 Partners have the opportunity to sign up to the individual targets at one of three levels:
 - Level 3 - general sign up to the LPSA overall, no active contribution to the target. There is an expectation that at this level partners are willing to share data and information where this will help improve performance
 - Level 2 – active contribution to achieving the stretch in performance
 - Level 1 – target lead, where a level 1 partner agrees to coordinate the work including the specific negotiations with the Government.
- 2.2 The proposals contained in this report so far as this Council's involvement is concerned relate to a combination of level 2 and 3 sign ups to the targets.

3 LPSA2 and NFDC – The Detail

- 3.1 The Agreement is structured using four main priorities with one cross cutting priority. These are:
- Tackling barriers to recruitment
 - Helping people feel safe
 - Healthy communities
 - Creating an environment to be proud of
 - Transport (cross cutting)
- 3.2 These priorities came from an assessment of HCC, district council, other partners, and community strategy priorities.
- 3.3 They reflect three of the four Council priorities, Community Safety, Clean Streets and Public Spaces and Housing (which is incorporated into the Healthy Communities section. The overall LPSA process should make a useful contribution to our fourth priority – Managing our Finances.
- 3.4 A copy of the latest draft is attached at Appendix 1. This includes the proposed level of sign up by NFDC to the individual targets.
- 3.5 Attached at Appendix 2 is the detail behind the proposed level 2 NFDC sign up. An updated version will be made available at the Cabinet meeting.
- 3.6 Informal discussions have been held with the Government throughout the process and this latest draft is the basis for the formal negotiations that will start in September.
- 3.7 The start date for LPSA2 has been delayed – originally planned for April 2005, the negotiations with the Government have resulted in delays. Part of the formal negotiations will include the start and finish dates. The favoured view of those involved in the process to date is to run the LPSA alongside the 3 year Local Area Agreement which is planned for a 1 April 2006 start. The main alternative would be to negotiate a smaller stretch to reflect a shorter period.

4 Financial Arrangements

- 4.1 The partnership group that has been working on LPSA2 has agreed the general allocations for pump priming and reward grant.
- 4.2 The pump priming grant is just over £2m. The following has been agreed:
- top slice for cross cutting MO RI survey to identify baseline for appropriate targets
 - 10% contingency
 - remainder to be allocated equally across targets at notionally £100,000 per target assuming 19 targets
 - target working groups to agree amongst themselves how £100,000 per target is actually allocated between actions and partners subject to consultation with all level 2 partners for that target
 - bids for more than £100,000 to be made to the management group for LPSA2

4.3 The overall reward grant is potentially £29m if every target achieves 100% stretch. This will be shared amongst all partners as follows:

- 5% of all reward grant earned to be top sliced and allocated equally to all level 3 partners
- the remaining 95% allocated to targets that earn grant
- 10% of each target grant allocated to level 1 partner to reflect input
- the remainder allocated equally to level 1 and level 2 partners for that target

5 Crime & Disorder and Environmental Implications

5.1 Both of the areas are well represented in the LPSA2 process.

5.2 The outcomes from that process should result in a reduction in violent crime, fear of crime, safer roads, cleaner public places and the sustainable use of natural resources in the commercial and public sectors.

6 Conclusion

6.1 A considerable amount of work has been invested in getting the draft LPSA2 in its current state.

6.2 HCC has done well to engage with district councils at the corporate level and where it is taking the lead has generally worked with leads from districts in a constructive way.

6.3 There are some important lessons to be learned in terms of engagement at the priority/target level particularly where lead agencies are not the county or a district council.

6.4 The work provides a good foundation for future working on the LAA and many of the identified LPSA2 priorities and targets are likely to feature.

6.5 LPSA2 provides an opportunity for attracting resources into the district but this does require a focused approach to achieving the stretch targets identified over the three-year period.

7 Portfolio Holder Comments

8 Recommendation

8.1 That the Council agrees to the level of sign up to LPSA2 indicated in Appendix 1 subject to successful negotiations on the specific activities set out in Appendix 2.

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Main Priority: Tackling barriers to recruitment

Priority for improvement (Outcome)	Target(s)	Indicator(s)	Proposed level of NFDC sign up
1. Increased work opportunities and employment through raising skill levels and educational attainment	1. Raising skills levels amongst the relatively under skilled	i. School leavers literacy and numeracy levels ii. adult NVQ level 2	3
	2. Raising pupil attainment and staying on rates into post 16 education/training and reducing exclusions and levels of absence in targeted schools	i. 5+ A*-C/A*-G GCSE ii. CLA with above iii. Staying on rates for 16/17 year olds iv. CLA in education training or employment at age 19 v. excluded pupils and attendance at targeted schools	2
2. Increased economic activity in predominantly rural areas and with groups currently under represented in the labour market in urban areas	3. Increased number of SMEs starting up and surviving in predominantly rural areas	i. Start ups ii. Survival rates	2
	4. Increased number of SMEs started by women in urban areas	i. Start ups by women ii. Survival rates of start ups by women	3

Main Priority: Helping people feel safe

Priority for improvement (Outcome)	Target(s)	Indicator(s)	Proposed level of NFDC sign up
3. Reducing violent crime	5. reducing incidences of violence in public places	i. Crime stats (Police) ii. Sales of alcohol to under 18s	2
	6. reducing re-offending rates of young offenders	i. Re-offending rates (YOT)	3
4. Reducing fear of crime and helping people feel safer	7. reduce deliberate fires	i. Deliberate fires (HFRS)	2
	8. more residents feel safe	i. MORI survey ii. Satisfaction with ACSOs	2
	9. fewer school children victims of crime	i. School survey (LEA and schools)	2
5. Safer roads and journeys	10. reduced number of killed and seriously injured on Hampshire's roads	i. No's killed and seriously injured	3

Main Priority: Healthy Communities

Priority for improvement (Outcome)	Target(s)	Indicator(s)	Proposed level of NFDC sign up
6. Improved health and life expectancy	11. Increased no of adults adopting healthier lifestyle	i. 30 minutes moderate activity 5 times a week	2
	12. Improved health of children under 11 by reducing overweight and obesity (over 5 years)	i. Children classified as overweight or obese	2
	13. Lives saved by faster emergency response times	i. Category A emergency calls response time	3
7. Improved quality of life and independence for vulnerable older people	14. Reduce emergency bed days of older people	i. Unplanned admissions ii. Average length of stay	2
8. Increased participation in community activities	15. Increased number and extent of people participating in local voluntary and community activities	i. No of people by type of activity ii. Frequency of participation iii. Extent of participation	2
9. Improved housing for vulnerable people	16. More people with social care needs able to access appropriate and affordable housing	i. No people assessed as having social care needs who sign licence or lease for homes allocated as affordable	2

Main Priority: Creating an environment to be proud of

Priority for improvement (Outcome)	Target(s)	Indicator(s)	Proposed level of NFDC sign up
10. Cleaner public places	17. Improved cleanliness of land and highways and condition of streets and pavement	i. BV199 ii. BV187	2
11. Greater commitment to sustainable use of natural resources in the commercial and public sectors	18. Increased tonnage of waste diverted from landfill through greater participation in recycling by local private and public sector organisations	i. No tonnes commercial waste recycled per annum ii. No local authorities offering recycling facilities to SMEs iii. No schools and public sector sites involved in recycling	2

Main Cross cutting priority

Priority for improvement (Outcome)	Target(s)	Indicator(s)	Proposed level of NFDC sign up
12. Improved transport	19. Increased average growth in bus patronage on Quality Bus Partnership routes	ii. Average growth in patronage on QBP routes	3

APPENDIX 2

DETAIL OF NFDC ACTIVITY AS A LEVEL 2 PARTNER IN LPSA2

Target Ref No	Target	NFDC Activity	Resource Issues	Comments
2	Reducing levels of exclusions and absence in targeted schools	<p>Youth Sports Projects (3 schools) to more directly engage with schools on exclusion agenda.</p> <p>Facilitate new sub group / mechanism related to the Children and Young People CAN to integrate active agencies & build on recent seminar.</p> <p>Forest Forge has NFDC and external funding to operate the 'Out of Joint Forum', specifically aimed at this audience. Could publicise the work.</p>	<p>As presented, these activities can be delivered within current budgets.</p> <p>However, if there were pump priming resources, their scope could be extend into areas that may not be covered e.g. under-performing schools, in the case of this target</p>	<p>The extension of project delivery such as 'Out of Joint' would need new funding. A submission has been offered previously but no comment.</p> <p>Likely to be wound up into CYPP so as long as networking and promotion are acceptable – should be OK</p> <p>Pump prime needs communication.</p>
3	Increased number of SME's starting up and surviving in predominantly rural areas	Business Support Officer now in post. There is now capacity for more support – over and above what happens now.	This is, in effect to LPSA 2, a new resource so will be added input to this target.	Lead has framed approach. OK
4	Increased number of SMEs started by women in urban areas	A level three now but there could be an incidental contribution as a result of action under target 3.		

5	Reducing incidences of violence in public places	(To be completed)		
7	Reducing deliberate fires	(To be completed)		
8	More residents feeling safe	(To be completed)		
9	Fewer school children victims of crime	(To be completed)		
11	Increased number of adults adopting healthier lifestyle	Promotion of swimming programme – use of pump prime to publicise. Area based programme in Pennington, could be promoted to raise awareness	Marginal cost of swimming can be catered for. New marketing for this or new programmes needs funds.	There is some activity without additional resources but new programmes would need finance. HCC lead outline for target has been framed. OK Pump prime not decided.
12	Improved health of children under 11 by reducing overweight and obesity	Area based programme in Pennington – as above. New Children’s Gym at Applemore – could be more widely promoted.	New marketing for this or the provision of other programmes needs funding	No communication from sub group lead.
14	Reduced emergency bed days of older people	‘Active for Life’ programme works with groups of C.20 to increase independence and mobility – can deliver one or two programmes p.a.	There are resources to provide one or two programmes p.a.	No communication from sub group lead

Target Ref No	Target	NFDC Activity	Resource Issues	Comments
15	Increased number and extent of people participating in local voluntary and community activities	Development Team support in community capacity building and creating links to training and other opportunities. Fostering of CAN and other links. Appropriate emphasis in CFNF Service Level Agreement	This is the allocation of time / making the most of contacts made in the community. This is already well established	Eastleigh VSC lead pump prime / outline not framed – meeting 30 th August. Communications suggest its likely match our capability. So probably OK
16	More people with social care needs able to access appropriate and affordable housing	Agreed that up to 5 lettings per year should be made available for residents with assessed care needs who are nominated by Social Services	No significant implications.	The proposal means that properties will not be available for applicants who would otherwise have been eligible through the Choice Based Lettings scheme. The potential grant reward may, however, give the opportunity to replace lettings foregone with new provision in the future.
17	Improved cleanliness of land and highways and condition of streets and pavements	Six areas of improvement have been agreed with Portfolio Holder. These have now been submitted to the County Council via the Head of Environment at Havant Borough Council, who is acting as lead officer for the initiative.	As part of our submission we have requested some pump priming monies to allow us to improve the cleanliness of the areas identified	Havant BC are the lead Authority for this initiative. We have chosen 6 areas where with the aid of some additional pump priming funding we can make a difference to the

Target Ref No	Target	NFDC Activity	Resource Issues	Comments
				standard street cleansing currently being achieved. The County Council will where appropriate be able to improve the condition of the paved areas as part of a more joined up working arrangement in these 6 areas
18	Increased tonnage of waste diverted from landfill through greater participation in recycling by local private and public sector organisations	Minimal progress, despite representations being made to move forward the initiative by New Forest District Council officers.	No significant implications at this present time but a more detailed plan will need to be undertaken once this initiative develops.	NFDC already have a approx 800 commercial Waste customers to our credit. The target for this area of work which has yet to be agreed will allow us to work with HCC to encourage more businesses to recycle their waste. Minimal progress has been made, despite representations being made to move this initiative forward the initiative by New Forest District Council officers.